

Jo Daviess County, Illinois

Galena, Illinois

Financial Report

Year ended November 30, 2019

WIPFLi^{LLP}
CPAs and Consultants

Jo Daviess County, Illinois

Year Ended November 30, 2019

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Jo Daviess County, Illinois

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Independent Auditor's Report

To the County Board
Jo Daviess County, Illinois, Illinois
Galena, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jo Daviess County, Illinois (the "County"), as of and for the year ended November 30, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jo Daviess County, Illinois, as of November 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis and required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. The schedules listed as supplementary information and other information are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated April 13, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Wipfli LLP

April 13, 2020
Sterling, Illinois

Jo Daviess County, Illinois

Management Discussion and Analysis

Jo Daviess County, Illinois' (the "County") management discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at November 30, 2019 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

Financial Highlights for FY2019

- The County's assets exceeded its liabilities at the close of the fiscal year by \$35,431,775 (net position). Of this amount \$4,627,196 (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position increased by \$953,858 during fiscal year 2019 as reported in the statement of activities.
- The County's major revenue consisted of \$6,909,042 in property tax distributions, \$2,340,082 in charges for services, and \$1,537,612 in operating grants and contributions.
- At the close of fiscal year 2019, the County's governmental funds reported combined ending fund balances of \$18,198,748, an increase of \$1,567,916 in comparison to the prior year.
- At the end of fiscal year 2019, the unassigned fund balance in the General Fund was \$4,293,560, which is 58.8% of total general fund expenditures.

Overview of the Financial Statements

This document serves as an introduction to the County's basic financial statements. There are three components to the basic financial statements - government wide financial statements, fund financial statements, and notes to the financial statements. This report also contains required supplementary and supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the economic resources measurement focus and the accrual basis of accounting.

Jo Daviess County, Illinois

Management Discussion and Analysis

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, county development, public safety, judiciary and court related, highways and bridges, public health, mental health, and interest on long-term debt. There are no business-type activities accounted for by the County.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified accrual basis of accounting and activities are converted to the accrual basis of accounting for government-wide financial statement reporting purposes.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

Jo Daviess County, Illinois

Management Discussion and Analysis

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, County Highway Fund, and Public Health Fund). All other non-major governmental funds are combined and presented in one column. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs.

Notes to the Financial Statements

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedules of Changes in Net Pension Liability and Related Ratios, the Multiyear Schedules of IMRF Contributions, the Multiyear Schedule of Changes in Net Other Postemployment Benefits Liability and Related Ratios, and Multiyear Schedule of Contributions - OPEB. The County adopts an annual appropriated budget for its General Fund, Special Revenue Funds, and Capital Project Funds. A budgetary comparison schedule has been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The IMRF pension schedules have been provided to present the County's progress in funding its obligation to provide pension benefits to County employees through the IMRF system.

Supplementary Information

This information as discussed earlier in connection with the General Fund, Public Health Fund, non-major governmental funds, and agency funds is presented immediately following the required supplementary information on pensions and other postemployment benefit plans other than pensions.

Other Information

This information addresses the schedule of property tax rates, levies, extensions and equalized assessed valuations and schedules of expenditures from taxes extended for tort immunity purposes.

Jo Daviess County, Illinois

Management Discussion and Analysis

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of financial position. To that end, the County's assets exceeded its liabilities by \$35,406,938 for FY2019.

The following table represents a condensed Statement of Net Position of the County for governmental activities as of November 30, 2019 and 2018.

Condensed Statement of Net Position Governmental Activities		
November 30	2019	2018
Total current assets	26,890,191	25,200,512
Capital assets	20,138,933	20,545,113
Total assets	47,029,124	45,745,625
Deferred outflows of resources	4,799,663	2,499,298
Total assets and deferred inflows of resources	51,828,787	48,244,923
Current liabilities	1,542,143	1,603,561
Long-term liabilities	6,943,769	1,953,729
Total liabilities	8,485,912	3,557,290
Deferred inflows of resources	7,911,100	10,209,716
Total liabilities and deferred inflows of resources	16,397,012	13,767,006
Net position:		
Net investment in capital assets	20,057,957	20,351,942
Restricted	10,746,622	9,653,546
Unrestricted	4,627,196	4,502,429
Total net position	35,431,775	34,477,917

Total Assets and Deferred Outflows of Resources: At the end of 2019, total assets and deferred outflows of resources were \$51,828,787 compared to \$48,244,923 for 2018.

Total Liabilities and Deferred Inflows of Resources: At the end of 2019, total liabilities and deferred inflows of resources equaled \$16,397,012 versus \$13,076,144 at the end of 2018.

Jo Daviess County, Illinois

Management Discussion and Analysis

Net Position: At November 30, 2019, the County reports net position of \$35,431,775, an increase of \$953,858 with positive balances in all three categories of net position.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The County uses these assets to provide services. Therefore, these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

Condensed Statement of Activities		
Governmental Activities		
For the Years Ended November 30,	2019	2018
Revenues:		
Program revenues:		
Charges for services	2,340,082	2,364,602
Operating grants and contributions	1,537,612	1,571,867
Capital grants and contributions	530,433	320,972
General revenue:		
Property taxes	6,909,042	6,471,526
Sales tax	1,082,637	1,099,423
Income taxes	1,228,201	1,105,045
Other taxes	2,079,949	1,897,610
Interest income	154,530	71,689
Revenue (loss) from sale of capital assets	10,597	(29,450)
Miscellaneous	98,961	120,410
Total revenues	15,972,044	14,993,694
Expenses:		
General control and administration	2,677,301	3,127,729
County development	1,400,814	1,289,399
Public safety	4,363,341	4,360,912
Judiciary and court related	1,340,831	1,388,023
Highway and bridges	3,860,998	4,074,396
Public health	1,086,094	1,073,567
Mental health	283,802	344,524
Debt Service - interest payments	5,005	8,405
Total expenses	15,018,186	15,666,955
Change in net position	953,858	(289,393)

Jo Daviess County, Illinois

Management Discussion and Analysis

Total Revenues: Total government-wide revenue of \$15,972,044 increased by \$978,350 or 6.5% from the prior year amount of \$14,993,694. If property tax revenue in the amount of \$6,909,042 is factored out of the total, all other government-wide revenue increased \$540,834 or 6.3%. Program revenue increased \$150,686 or 3.5%, General revenue less property taxes increased \$390,148 or 9.1%, and property tax revenue increased \$437,516 or 6.8%. The most significant sources of revenue during fiscal year 2019 continued to be property taxes at 43.3% (up from 43.2% in 2018, and 41.6% in 2017), charges for services 14.7%, operating grants and contributions at 9.6%, income taxes 7.7% and sales tax 6.8%. Jo Daviess County is subject to the Illinois Property Tax Limitation Law (PTELL). PTELL limits the growth in property tax extension on existing property to the consumer price index, plus additional revenue for new property/construction.

Total Expenses: Total government-wide expenditures of \$15,018,186 decreased \$648,769 or 4.1% from the prior year amount of \$15,666,955. Programs which experienced a decrease in fiscal year 2019 include general control and administration \$450,428 or 14.4%, highway and bridges \$213,398 or 5.2%, mental health \$60,722 or 17.6%, judiciary and court related \$47,192 or 3.4%, and debt service \$3,400 or 40.5%. Programs which experienced an increase include county development \$111,415 or 8.6%, public health \$12,527 or 1.2%, and public safety \$2,429 or 0.06%.

Personnel Costs: The most significant classification of expenditures supporting County operations are personnel related costs. In fiscal year 2019 government-wide expenditures for personnel costs (salaries, wages, pension contributions, employee benefits, unemployment, and health insurance) totaled approximately \$7,777,339. This is an increase of \$32,024 or 0.4% more than the prior year total of \$7,745,314. Salaries and wages totaled \$5,684,643, an increase of \$71,173 or 1.3% more than the prior year total of \$5,613,470. Increases include salaries full-time \$128,889 or 2.6% and salaries per-diem \$3,440 or 5.1% and partially offset by a decrease in salaries part-time \$46,371 or 21.9% and overtime \$15,145 or 3.9%. Employee benefits (social security, Medicare, health insurance, unemployment, and IMRF pension contributions) totaled \$2,092,696, a decrease of \$39,148 or 1.8% less than the prior year total of \$2,131,844. The major decrease is IMRF pension contributions of \$99,380 or 13.6% and partially offset by an increase in health insurance of \$51,603 or 5.2%. Personnel costs for salaries/wages and employee benefits represent 51.8%, 49.4%, and 49.5%, of the County's total cost of services for governmental activities in 2019, 2018 and 2017, respectively.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

For the year ended November 30, 2019

	Total Cost of Service	Net Cost of Service
General control and administration	2,677,301	(1,292,204)
County development	1,400,814	(1,222,575)
Public safety	4,363,341	(3,734,868)
Judiciary and court related	1,340,831	(912,238)
Highway and bridges	3,860,998	(2,451,113)
Public health	1,086,094	(708,254)
Mental health	283,802	(283,802)
Debt Service - interest payments	5,005	(5,005)
Total governmental activities	15,018,186	(10,610,059)

Jo Daviess County, Illinois

Management Discussion and Analysis

For the year ended November 30, 2018

	Total Cost of Service	Net Cost of Service
General control and administration	3,127,729	(1,681,343)
County development	1,289,729	(1,063,401)
Public safety	4,360,912	(3,711,980)
Judiciary and court related	1,388,023	(944,505)
Highway and bridges	4,074,396	(2,941,993)
Public health	1,073,567	(713,363)
Mental health	344,524	(344,524)
Debt Service - interest payments	8,405	(8,405)
Total governmental activities	15,666,955	(11,409,514)

Net cost of services is 71% and 73% of total cost of services in 2019 and 2018, respectively. This reflects a continued reliance on taxes and other general revenues sources to fund the cost of services.

Financial Analysis of the County's Major Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$18,198,748, an increase of \$1,567,916 in comparison with the previous fiscal year.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$4,293,560 (this includes the Contingency Fund). As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenses. Unassigned fund balance represents 58.8% of total general fund expenses.

The fund balance of the General Fund decreased by \$420,280 before transfers during the current fiscal year.

Budgetary Highlights

The County's budget is prepared according to Illinois law and is based on accounting for certain transactions on the modified accrual basis of accounting. A budget to actual schedule is provided as required supplementary information for the General Fund and major special revenue funds (County Highway Fund, and Public Health Fund). Budget columns are provided for both the original and final budget adopted for fiscal year 2019. Significant changes to the budget and actual differences with the budget are discussed below.

Jo Daviess County, Illinois

Management Discussion and Analysis

General Fund Budgetary Variances

At the end of the current fiscal year, the General Fund had a fund balance of \$4,314,906, this is a \$260,376 increase from the prior year (this includes the Contingency Fund).

The General Fund contains the operational budgets of a majority of County departments including County Treasurer, County Clerk & Recorder, Sheriff, Coroner, Courts, Probation, Circuit Clerk, State's Attorney, Supervisor of Assessments, Information & Technology, Planning & Development, County Administrator and County Board.

Revenues

Actual revenues (\$6,880,400) exceeded estimates (\$6,469,426) for the period by \$410,974 or 6.4%. The most significant revenue sources for fiscal year 2019 continue to be property taxes, intergovernmental revenue and charges for services. Intergovernmental revenue of \$3,154,574 was \$271,436 more than the budget amount of \$2,883,138, and charges for services revenue of \$886,735 was \$62,820 more than the budget amount of \$823,915. Revenue sources which exceeded expectations by \$20,000 or more include: State income tax \$112,799, local use tax \$64,430, Corporate Personnel Property Replacement Tax \$53,827, Building Permits \$24,437, CD Interest \$23,890 and Franchise Fees \$22,050.

Expenditures

Total expenditures (\$7,180,932) were less than budget (\$7,760,252) for the period by \$579,320 or 7.5%.

Five (5) General Fund expenditure categories were less than budget: General control and administration \$240,843, Judicial and court related \$165,536, Public Safety \$149,869, County development \$29,961 and Public health \$4,046.

Personnel costs remain the highest classification of expenditures in County operations. Government service requires human resources to provide essential services to the residents and citizens it supports. In 2019 personnel costs represented 85.1% of total General Fund expenditures. Personnel costs of \$6,112,675 were less than the budget amount of \$6,422,980 by \$310,305 or 4.8%. Personnel account lines which were under budget include: Health Insurance \$234,024, Salaries full-time \$66,569, salaries part-time \$58,889, retirement contribution \$37,000, social security \$14,065, Medicare \$3,338 and salaries per-diem \$1,030. Personnel account lines that exceeded budget: Salaries overtime \$104,610.

County Highway Fund Budgetary Variances

At the end of the current fiscal year the County Highway Fund had a fund balance of \$1,274,446. This is a \$4,065 increase from the prior year.

Revenues

The most significant revenue sources for the County Highway Fund during fiscal year 2019 continue to be property taxes and intergovernmental revenue. Actual revenues of \$1,482,008 were \$15,182 or 1.0% more than the budget amount of \$1,466,826. This increase is primarily due to more than anticipated County 1% sales tax revenue \$11,482 and CD Interest \$6,296.

Jo Daviess County, Illinois

Management Discussion and Analysis

Expenditures

Overall expenditures of \$1,303,426 were \$80,059 or 5.8% less than the budget amount of \$1,383,485. This variance is primarily due to expense line items that were less than anticipated: Contingency \$50,000, automotive & fuel \$14,843, maintenance service \$14,630 and education & training \$14,374 and were partially offset by the expenses which exceeded expectations: Maintenance supplies \$33,372 and personnel costs \$5,411.

Public Health Fund Budgetary Variances

At the end of the current fiscal year the Public Health Fund had a fund balance of \$644,374, this is a \$328,325 decrease from the prior year (this amount includes the Public Health Fund \$644,374 and the Catastrophic Public Health Emergency Fund \$0). Per GASB 54, in fiscal year 2011 the Catastrophic Public Health Emergency Fund was combined into the Public Health Fund.

Revenues

The most significant sources of revenue for the Public Health Fund during fiscal year 2018 continue to be property taxes, intergovernmental revenue and charges for services. Actual revenues of \$591,602 were \$145,741 or 19.8% less than the budget amount of \$737,343. This decrease is primarily due to less than anticipated charges for service revenue. Actual revenue from charges for service was \$128,954 compared to the budgeted amount of \$267,800. This variance is primarily due to decisions to put on hold plans to open a dental clinic in Elizabeth, Illinois.

Expenditures

Overall expenditures of \$582,033 were \$270,832 or 31.8% less than the budget amount of \$852,865. This variance was primarily due to less than anticipated personnel costs \$229,601 and less than anticipated contractual services \$65,335 most of which were associated with decisions to put on hold plans to open a dental clinic in Elizabeth, Illinois.

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities at year end totaled \$20,138,933 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$875,880 of capital asset additions recorded during the year and \$1,239,340 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 5 of the financial statements.

Major capital asset projects/programs during the fiscal year included the following: completed and put into operation a new Emergency Operations Center (EOC) at the Highway Building in Hanover, constructed a new radio communication tower adjacent to the EOC, completed the Rush Township-Rush Town Road Bridge Project, completed a 1.6 mile road reclamation project on Blackjack Road, completed Galena Salt/Storage Building project, implemented new phone system for Courthouse/PSB, began Treasurer's Office Remodel project, began SAN/Virtual Servers Refresh project, large equipment purchases included a used tractor and backhoe and a smooth drum roller, vehicle purchases included an Emergency Management Agency vehicle, a new dump truck and box, and four new Sheriff Patrol vehicles.

Jo Daviess County, Illinois

Management Discussion and Analysis

Major capital asset events during the fiscal year included the following:

- Work in Progress = \$419,206
- Transportation and Equipment = \$451,467
- Roads and Bridges = \$0

Net Book Value of Capital Assets at November 30,	2019	2018
Land and other nondepreciable assets	2,222,260	1,871,663
Buildings and improvements	3,743,577	3,907,783
Equipment and machinery	1,590,746	1,655,979
Transportation and equipment	1,331,275	1,426,699
Roads and bridges	11,251,075	11,682,989
Total	20,138,933	20,545,113

Debt Administration

The County operates largely under a "pay-as-you-go" philosophy. At November 30, 2019, the County had \$884,803 in governmental activities long term debt which consisted of debt certificates, other post-employment benefit obligations, and accrued compensated absences. Amounts due next year on these obligations are \$80,976. See Note 6 for details of debt.

Outstanding Debt at November 30,	2019	2018
Debt certificates	80,976	193,171
Other post-employment benefit obligations	555,934	680,002
Accrued compensated absences	247,893	171,560
Total	884,803	1,044,733

Jo Daviess County, Illinois

Management Discussion and Analysis

Profile of Jo Daviess County

Jo Daviess County, incorporated in 1827, is located in the northwest corner of Illinois. The county is bounded by the Mississippi River/Iowa border to the west, and the Wisconsin border to the north. Stephenson County lies to the east, and Carroll County lies to the south. The county has an area of 384,768 acres. The primary industries are agriculture, tourism services and manufacturing. The county has 23 townships and ten incorporated communities ranging in population from 121 (Nora) to 3,429 (Galena). Galena, the largest community, serves as the county seat. The county also has two large recreational communities, Apple Canyon Lake and the Galena Territories, both are located in unincorporated Jo Daviess County. According to the U.S. Census Bureau, the County population in the year 2010 was 22,678, an increase of 389, or 1.7%, from the 2000 population of 22,289.

Jo Daviess County operates under the township form of government. The governing body is the County Board. Jo Daviess County is comprised of 17 County Board districts. One County Board member is elected from each district for a four-year term, with half of the Board elected every two years. The County Board's primary function is to establish the various budgets of the county funds and to levy taxes for county purposes. Also, the board adopts all ordinances and rules pertaining to the management and business of the county departments.

The County Administrator, appointed by the County Board, directs the day-to-day operations of County functions and activities, which fall under the jurisdiction of the County Board. He is responsible for coordinating the preparation and implementation of the County's annual operating and capital budgets; administering personnel and purchasing policies and administering all risk management and insurance programs.

Under the Counties Code (55 ILCS 5/et. seq.), the County Board has the authority to appropriate expenditures and levy property taxes. The County of Jo Daviess is a legal subdivision of the State of Illinois. The services and functions of Jo Daviess County Government are limited to those that are specifically authorized by State Law. The annual budget serves as the foundation for Jo Daviess County's financial planning and control.

Services provided by Jo Daviess County Government include law enforcement and prosecution, emergency services, assessment and collection of taxes, recording of legal documents, conducting of elections, construction and maintenance of roads and bridges, public health, court services, and adult corrections. Regulatory functions include zoning, liquor control, animal control, subdivision regulations, restaurant licensing, and flood control.

Jo Daviess County, Illinois

Management Discussion and Analysis

Economic Factors and Outlook

Slow recovery from the great recession, slow economic growth, revenue shortfalls, uncertainty of timely state payments, and uncertainty of the financial status of the State of Illinois were all concerns in 2019 and continue as we enter 2020. One of the County's major challenges is to provide the residents and taxpayers of Jo Daviess County with essential services with a limited set of resources. In recent years this has been compounded by the fiscal stress placed upon the County by the slow recovery from the economic recession and by the State of Illinois' budget deficiencies. The economic recession resulted in significant reductions in state income tax revenue, sales tax revenue and other state shared tax revenues. In response, the County implemented several measures to reduce expenses. Jo Daviess County uses a 15 step target based budget process which has helped control expenses during this difficult period. Another concern relates to the reductions in state funding for various public health and safety programs, including grants, direct funding and salary reimbursements. The State continues to consider options to freeze property taxes and reduce local disbursements from the Local Government Distributive Fund. Continued reductions in state funding would mean the County would have to dip further into its reserves, find alternate funding sources to continue programs or potentially eliminate certain programs.

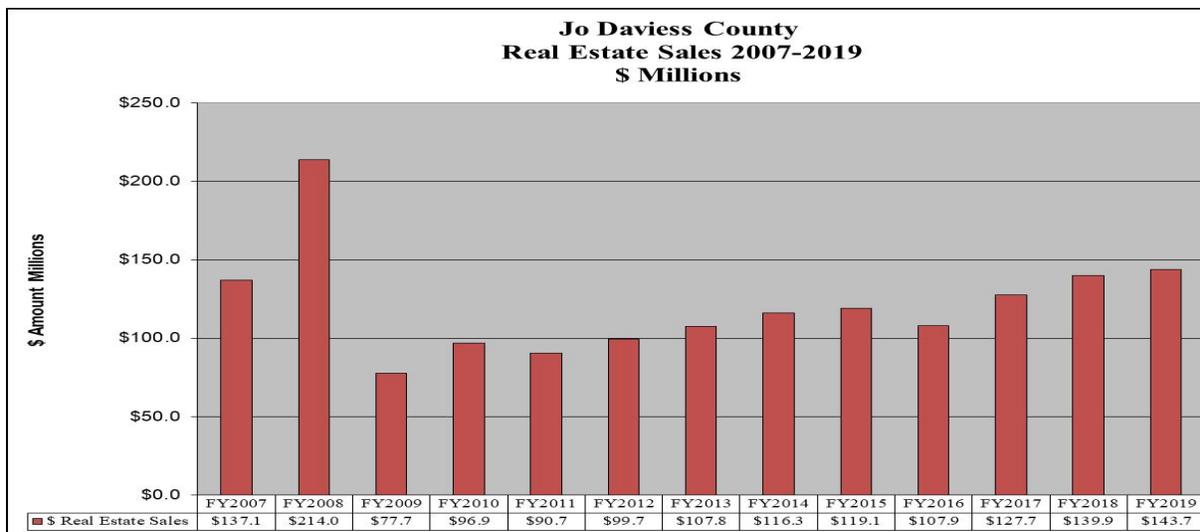
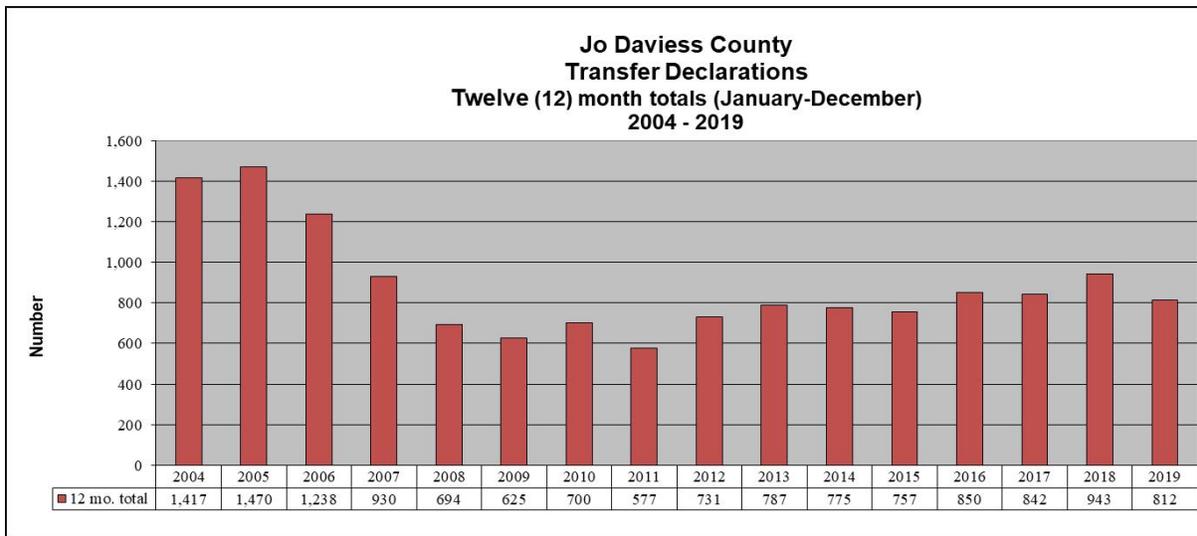
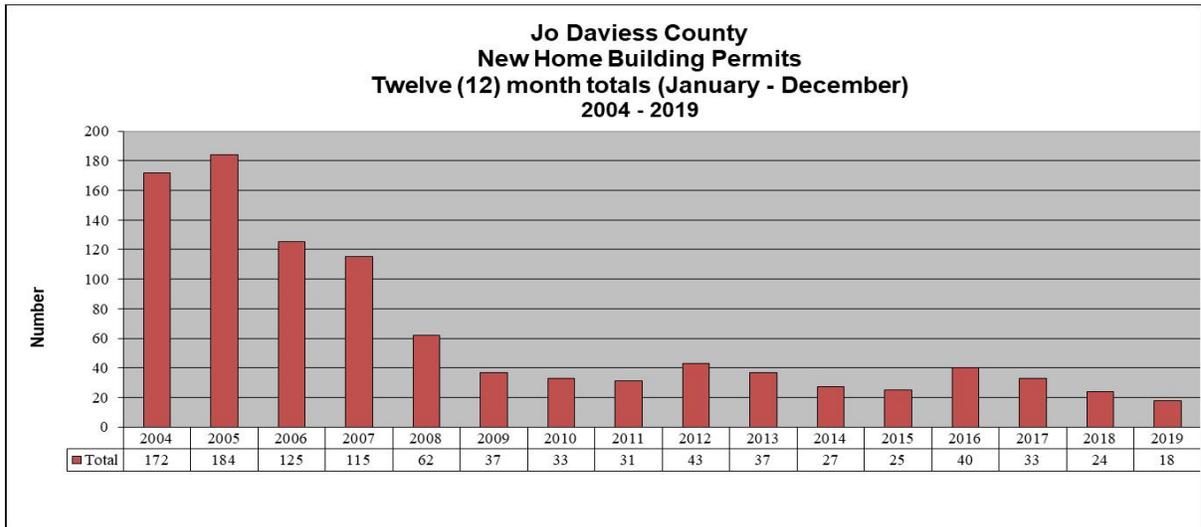
Historically, Jo Daviess County has been known for its pro-business, pro-tourism environment, an abundance of available property with secondary and transient housing being a strong source of continued growth. In 2008 and 2009 Jo Daviess County experienced a rather significant decline in new construction especially in the recreational and second home market. For several years high levels of new construction, home sales and mortgage refinances resulted in increased revenue from building permits and recording fees. However, new construction and real estate sales slowed dramatically during the recession and have been slow to recover.

New home permits in unincorporated Jo Daviess County peaked at 184 in 2005 and then declined nine of the next ten years to a low of 25 in 2015. New home permits increased to 40 in 2016, but declined to 33 in 2017, 24 in 2018 and 18 in 2019. Transfer declarations have followed the same pattern, peaking in 2005 at 1,470 and then declined eight of the next ten years to a low of 577 in 2011. Since, 2011 transfer declarations have increased consistently to 943 in 2018 and declined to 812 in 2019. The total value of all building permits (new homes, accessory buildings, additions, industrial, and commercial) peaked in 2005 at \$57,158,300 and then declined five years in a row and bottomed out in 2010 at \$12,305,627. Total value of building permits increased to \$22,224,077 in 2015, before decreasing three straight years to \$12,578,054 in 2018 and increased slightly in 2019 to \$14,029,150.

Real estate sales in Jo Daviess County peaked at \$213,976,000 in 2008 and bottomed out the following year in 2009 at \$77,722,000. Since 2009 real estate sales have slowly recovered, increasing to \$143,700,000 in 2019 (the most since 2008).

Jo Daviess County, Illinois

Management Discussion and Analysis



Jo Daviess County, Illinois

Management Discussion and Analysis

The Jo-Carroll Local Redevelopment Authority (LRA) continues to promote and redevelop the Savanna Army Depot. Three regional economic development organizations are active in promoting and enhancing economic development opportunities in our region; NW Illinois Economic Development, represents Jo Daviess County, Carroll County and part of Whiteside County, the Upper Mississippi River International Port District represents Carroll and Jo Daviess County, and the Blackhawk Regional Council represents the six county region of Carroll, Jo Daviess, Lee, Ogle, Stephenson, and Whiteside. In addition, several communities including East Dubuque, Stockton, Elizabeth and Scales Mound, are all in various stages of creating or implementing TIF Districts which have the potential to significantly expand both residential and commercial growth.

The local economy has shown some positive trends from the recession. Locally generated sales tax revenues, income taxes, corporate personal property replacement taxes and hotel/motel tax have all recovered from the losses experienced in the years following the recession, while these revenues are back to where they were before the recession, expenses continue to increase. This is a challenge to the County as it continues to “do more with less.”

Employment

The great recession officially ended in 2009, however the recovery thus far has been weak and mixed. Unemployment rose significantly in 2009 to levels not seen since the early 1980's and has slowly decreased. Although there has been a gradual decline in the unemployment rate, now fewer people participate in the labor force as a percentage of the non-institutional working age population (age 16 and older).

The Illinois Department of Employment Security (IDES) reports that the 2019 annual unemployment rate for Jo Daviess County was 4.1% (down from 4.4% in 2018), the Illinois annual unemployment rate for 2019 was 4.0% (down from 4.3% in 2018), and the U.S. annual unemployment rate for 2019 was 3.7% (down from 3.9% in 2018).

The Illinois Department of Employment Security (IDES) reports the annual average labor force for Jo Daviess County in 2019 was 10,869 of which 10,428 were employed, 441 were unemployed and an unemployment rate of 4.1%. This compares to the 2018 average labor force of 10,983 of which 10,501 were employed, 482 were unemployed and an unemployment rate of 4.4%. In 2007 the average labor force for Jo Daviess County was 13,790 of which 13,237 were employed, 553 were unemployed and the unemployment rate was 4.0%.

Labor trends – For the eleventh time in twelve years, the average annual number of jobs in Jo Daviess County has decreased. The Illinois Department of Employment Security (IDES) estimates that in 2019 the average number of individuals employed by employers in Jo Daviess County was 7,294. This compares to 7,488 in 2018, 7,516 in 2017, 7,667 in 2016 and 7,788 in 2015. Since the great recession Jo Daviess County has lost 1,884 jobs. In 2007, 9,178 individuals were employed by employers in Jo Daviess County.

IDES recently announced that unemployment for February 2020 fell to 3.4 percent, a new historic record low for Illinois. However, due to the impact of the COVID-19 pandemic, the economy has slowed dramatically, and unemployment claims have surged. March unemployment claims, as of 3/26/2020, totaled 133,763 compared to 27,493 over the same period in 2019.

Jo Daviess County, Illinois

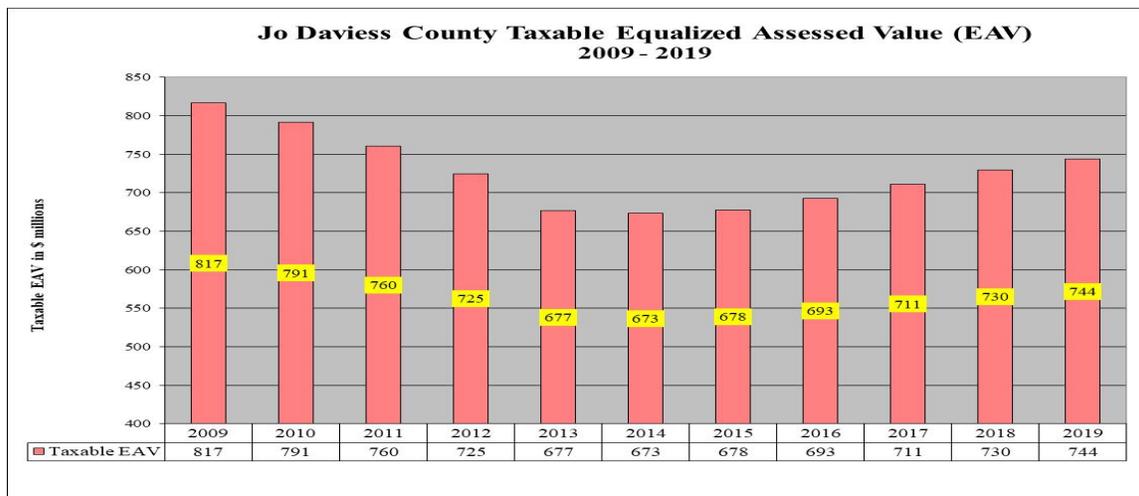
Management Discussion and Analysis

Property Tax Levy

A majority of County revenue sources decreased during the great recession and many have yet to completely recover to levels prior to the recession, as a result property tax revenue continues to increase its position as the most significant source of revenue for County Government. Property tax revenue in fiscal year 2019 represented 43.3 percent and in fiscal year 2018 represented 43.2 percent of total county-wide revenue, this compares to 32.7 percent in fiscal year 2008.

Jo Daviess County is subject to the Illinois Property Tax Extension Limitation Law (PTELL) pursuant to 35 ILCS 200/18-185. This law was adopted by Jo Daviess County as a result of a November 1997 voter referendum. PTELL limits the growth in property tax extension on existing property to an annual increase of 5 percent or the change in the consumer price index (CPI), whichever is less. Special Service Areas are exempt from PTELL and are not included in the County's total aggregate extension. There are provisions in the law which does allow extensions to increase more than the limit; they include increases in proportion to the amount of new property/construction and annexations of territory into a district. A CPI factor of 2.1% was utilized in administering the 2018 Property Tax Extension Limitation Law formula (payable 2019).

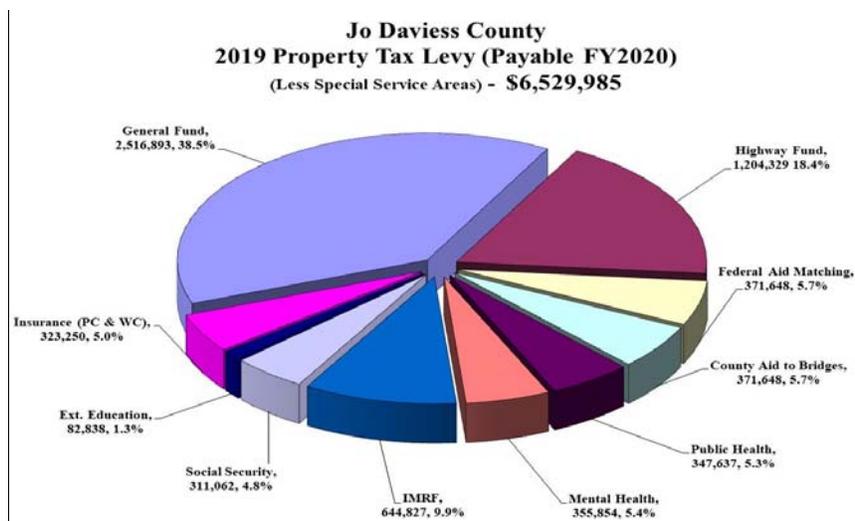
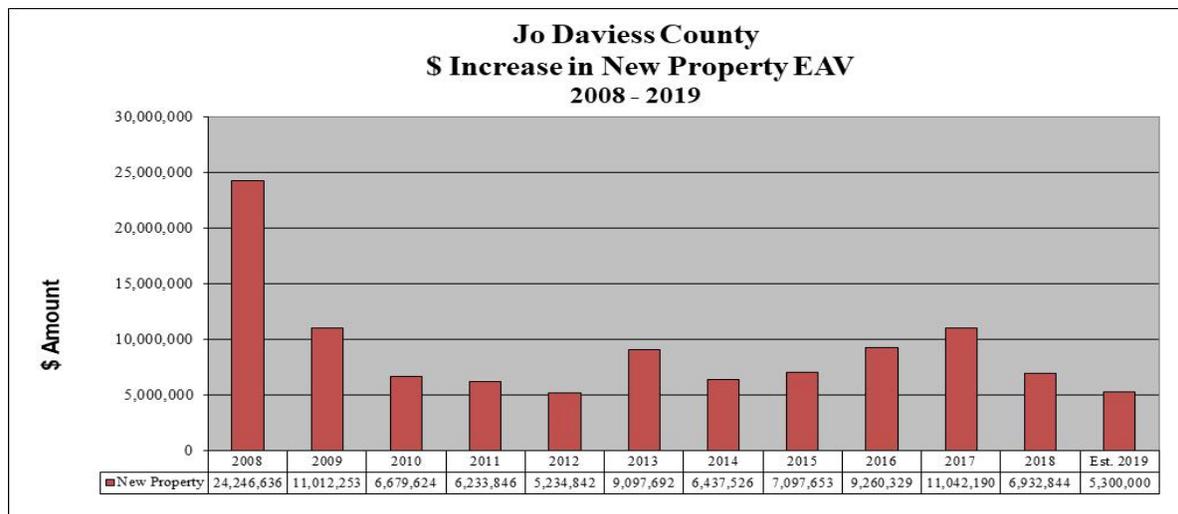
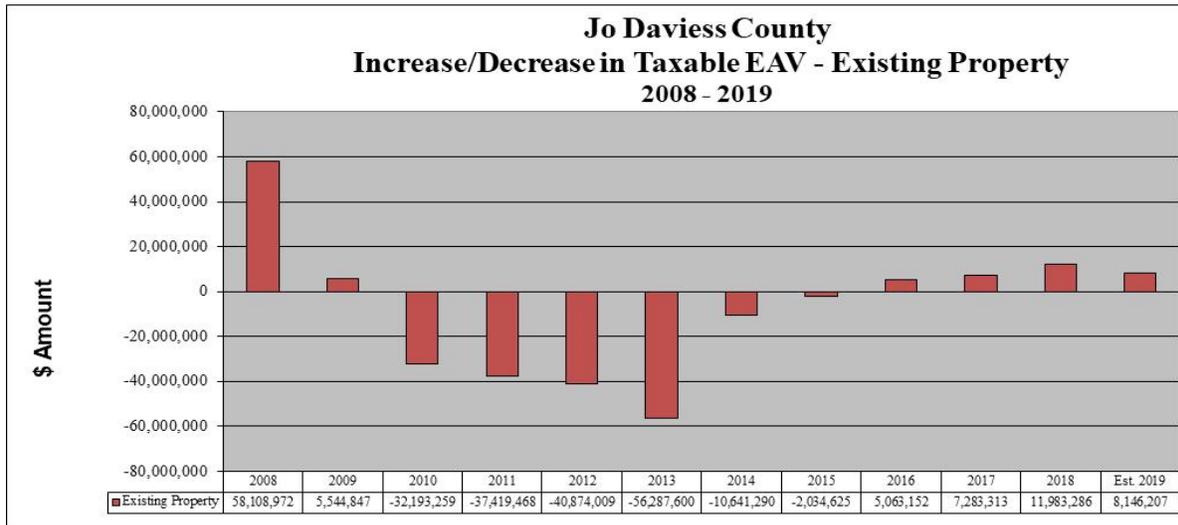
The total taxable assessed value of property in Jo Daviess County as of January 1, 2018 was \$729,849,444, an increase of \$18,916,130 or 2.6 percent over the prior year. Approximately \$6,932,844 of this increase can be contributed to new construction. The estimated total taxable assessed value of property in Jo Daviess County as of January 1, 2019 was \$743,295,651, an increase of \$13,446,207 or 1.8 percent over the prior year. An estimated \$5,300,000 of this increase can be contributed to new construction.



Generally, in a PTELL county property tax rates decrease when overall equalized assessed value increases at a rate faster than inflation and increase when equalized assessed values decrease. Per sales ratios received from the Illinois Department of Revenue, some JDC township assessment districts experienced significant decreases in assessed valuation in recent years. During the six (6) year period 2010 to 2015 taxable EAV of existing property in Jo Daviess County decreased 23.7% while CPI increased 11.2%. This trend has slowly begun to reverse itself. During the three (4) year period 2016 to 2019 (2019 is an estimate) taxable EAV of existing property has increased 4.6% while CPI increased 6.8%, this in turn has helped stabilize tax rates in Jo Daviess County.

Jo Daviess County, Illinois

Management Discussion and Analysis



Jo Daviess County, Illinois

Management Discussion and Analysis

Risk Management

Jo Daviess County participates with approximately 50 other Illinois counties in purchasing its property and liability insurance and workers' compensation insurance from Illinois Counties Risk Management Trust. To help minimize the County's risk exposure, the County adopted a Safety Policy Manual in 2008 and hired a part time Safety Coordinator in 2009. The County's Safety Committee works with the Safety Coordinator to implement the County's safety program, reviews reports of injury, and assists in planning quarterly educational programs aimed at reducing and preventing accidents and injuries in the workplace.

The above factors were considered while preparing the fiscal year 2019 financial plan for the County.

Requests for Information

These financial statements and discussions are designed to provide our citizens, taxpayers, investors, and creditors with a complete disclosure of the County's finances and to demonstrate a high degree of accountability for the public dollars entrusted to us. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Jo Daviess County Administrator
330 North Bench Street
Galena, IL 61036

Basic Financial Statements

Jo Daviess County, Illinois

Statement of Net Position

November 30, 2019

	Governmental Activities
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
Cash and cash equivalents	17,588,911
Receivables, net of allowance for uncollectibles:	
Due from State of Illinois	1,560,706
Accounts receivable	7,393,935
Loans receivable	300,000
Prepays	21,553
Inventory	25,086
Total current assets	26,890,191
Capital assets:	
Land and other nondepreciable assets	2,222,260
Depreciable property and equipment, net of depreciation	17,916,673
Total capital assets	20,138,933
Deferred outflows of resources:	
Deferred outflows of other post-employment resources	273,690
Deferred outflows of pension resources	4,525,973
Total deferred outflows	4,799,663
Total assets and deferred outflows of resources	51,828,787
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Current liabilities:	
Accounts payable	1,202,109
Accrued payroll	259,058
Current portion of debt certificates	80,976
Total current liabilities	1,542,143
Long-term liabilities:	
Accrued compensated absences	247,893
Long-term portion of debt certificates	0
Other post-employment benefit obligation	555,934
Net pension liability	6,139,942
Total long-term liabilities	6,943,769
Total liabilities	8,485,912
Deferred inflows of resources:	
Deferred revenue unavailable	126,050
Deferred property tax revenue	7,104,226
Deferred inflows of other post-employment resources	200,082
Deferred inflows of pension resources	480,742
Total deferred inflows of resources	7,911,100
Total liabilities and deferred inflows of resources	16,397,012
NET POSITION	
Net investment in capital assets	20,057,957
Restricted	10,746,622
Unrestricted	4,627,196
Total net position	35,431,775

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Statement of Activities

For the Year Ended November 30, 2019

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
General control and administration	2,677,301	913,154	453,380	18,563	(1,292,204)
County development	1,400,814	178,239	0	0	(1,222,575)
Public safety	4,363,341	615,014	13,459	0	(3,734,868)
Judiciary and court related	1,340,831	405,577	23,016	0	(912,238)
Highways and bridges	3,860,998	5,100	924,132	480,653	(2,451,113)
Public health	1,086,094	222,998	123,625	31,217	(708,254)
Mental health	283,802	0	0	0	(283,802)
Interest on long-term debt	5,005	0	0	0	(5,005)
Total governmental activities	15,018,186	2,340,082	1,537,612	530,433	(10,610,059)

General revenues:

Taxes:

Property taxes	6,909,042
Sales taxes	1,082,637
Income taxes	1,228,201
Other taxes	2,079,949
Interest income	154,530
Gain/(loss) from sale of capital assets	10,597
Miscellaneous	98,961
Total general revenues	11,563,917

Change in net position 953,858

Net position - beginning 34,477,917

Net position - ending 35,431,775

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Governmental Funds

Balance Sheet

November 30, 2019

ASSETS	General	County Highway	Public Health	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	3,902,580	1,287,459	688,385	11,710,487	17,588,911
Receivables, net of allowance:					
Due from State of Illinois	718,191	59,676	3,631	779,208	1,560,706
Accounts receivable	2,554,239	1,210,123	349,362	3,280,211	7,393,935
Loans receivable	0	0	0	300,000	300,000
Due from other funds	4,338	0	0	0	4,338
Prepays	19,752	85	142	1,574	21,553
Inventory	1,594	13,175	10,317	0	25,086
Total assets	7,200,694	2,570,518	1,051,837	16,071,480	26,894,529
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	111,715	63,063	9,261	1,018,070	1,202,109
Accrued payroll	166,955	28,680	14,740	48,683	259,058
Accrued compensated absences	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	0	0	0	4,338	4,338
Total liabilities	278,670	91,743	24,001	1,071,091	1,465,505
Deferred inflows of resources -					
Deferred revenue unavailable	90,225	0	35,825	0	126,050
Deferred property tax revenue	2,516,893	1,204,329	347,637	3,035,367	7,104,226
Total deferred inflows of resources:	2,607,118	1,204,329	383,462	3,035,367	7,230,276
Fund balances:					
Nonspendable	21,346	13,260	10,459	1,574	46,639
Restricted	0	1,261,186	633,915	8,826,228	10,721,329
Committed	0	0	0	699,394	699,394
Assigned	0	0	0	2,437,826	2,437,826
Unassigned	4,293,560	0	0	0	4,293,560
Total fund balances	4,314,906	1,274,446	644,374	11,965,022	18,198,748
Total liabilities, deferred inflows of resources and fund balances	7,200,694	2,570,518	1,051,837	16,071,480	26,894,529

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Reconciliation of the Balance Sheet to the Statement of Net Position

November 30, 2019

Total fund balances - governmental funds	18,198,748
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Net book value of assets reported.	20,138,933
Long-term liabilities not due and payable with the current resources are not reported in the funds:	
Debt certificates payable	(80,976)
Accrued compensated absences	(247,893)
Other post-employment benefits and related deferred resources	(482,326)
Net pension liability and related deferred pension resources	<u>(2,094,711)</u>
Total net position - governmental activities	<u><u>35,431,775</u></u>

Jo Daviess County, Illinois

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended November 30, 2019

	General	County Highway	Public Health	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property taxes	2,458,883	1,176,573	339,623	2,933,963	6,909,042
Intergovernmental revenue	3,154,574	264,186	117,444	2,922,628	6,458,832
Charges for services	886,735	0	128,954	905,228	1,920,917
Fees and fines	0	0	0	0	0
Licenses and permits	311,077	5,100	0	102,988	419,165
Interest	46,072	11,983	2,232	94,243	154,530
Other revenue	23,690	24,166	3,533	47,572	98,961
Total revenues	6,881,031	1,482,008	591,786	7,006,622	15,961,447
Expenditures:					
Current:					
General control and administration	1,881,071	0	0	687,123	2,568,194
County development	228,419	0	0	1,092,283	1,320,702
Public safety	3,727,666	0	0	97,083	3,824,749
Judiciary and court related	1,271,343	0	0	32,423	1,303,766
Highways and bridges	0	1,303,426	0	1,780,033	3,083,459
Public Health	78,434	0	582,033	410,761	1,071,228
Mental health	0	0	0	281,670	281,670
Debt service:					
Principal	0	0	0	112,195	112,195
Interest	0	0	0	5,005	5,005
Capital outlay	114,378	0	0	708,185	822,563
Total expenditures	7,301,311	1,303,426	582,033	5,206,761	14,393,531
Excess (deficiency) of revenues over expenditures	(420,280)	178,582	9,753	1,799,861	1,567,916
Other financing sources and (uses)					
Transfers in	1,130,497	157,045	37,290	1,169,230	2,494,062
Transfers out	(449,841)	(331,562)	(375,368)	(1,337,291)	(2,494,062)
Total other financing sources (uses)	680,656	(174,517)	(338,078)	(168,061)	0
Net change in fund balance	260,376	4,065	(328,325)	1,631,800	1,567,916
Fund balances, beginning of year	4,054,530	1,270,381	972,699	10,333,222	16,630,832
Fund balances, end of year	4,314,906	1,274,446	644,374	11,965,022	18,198,748

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended November 30, 2019

Net change in fund balance - Governmental funds	1,567,916
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expenses to allocate those expenditures over the life of the assets:	
Capital asset purchases	875,880
Depreciation expense	(1,239,340)
The net effect of various transactions involving capital assets (i.e. disposals and sales) is to decrease net position	(42,720)
Principal payments on bonds payable are reported in governmental funds as expenditures However, only the interest on bonds payables are recorded in the statement of activities. This is the amount of principal payments in the period.	112,195
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as an expenditure in the governmental funds.	
Change in other post-employment benefits and deferred resources	(17,907)
Change in net pension liability and deferred pension sources	(225,832)
Vacation and compensated pay for employees is expensed in the statement of activities. However, since these amounts will not be paid from current resources, this expense is not recorded in the governmental funds. This is the amount by which vacation and compensated pay decreased over the prior period.	<u>(76,334)</u>
Change in net position of governmental activities	<u><u>953,858</u></u>

Jo Daviess County, Illinois

Statement of Fiduciary Net Position

November 30, 2019

ASSETS	Agency Funds
Cash and investments	1,141,437
Accounts receivable	10,566
Agency funds due to others	290,487
Total assets	1,442,490
LIABILITIES	
Accounts payable	23,159
Due to other funds	151,179
Agency funds due to others	1,268,152
Total liabilities	1,442,490

See Accompanying Notes to Financial Statements.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies

Introduction

The financial statements of Jo Daviess County, Illinois (the "County") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below.

The County provides many functions and services to citizens, including law enforcement, health and social services, transportation, planning and zoning and general administrative services.

Reporting Entity

Accounting principles generally accepted in the United States of America require the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The County is a municipal corporation governed by a County Board, which is elected by the public and has the exclusive responsibilities and accountability for the decisions it makes. The County has the statutory authority to adopt its own budget, to levy taxes, and to issue bonded debt without the approval of another government. It has the right to sue and be sued, and has the right to buy, sell, lease or mortgage property in its own name. The accompanying financial statements present the primary government, organizations for which the primary government is financially accountable, and other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials are financially accountable or whose exclusion would render the financial statements misleading because of nature and significance of their relationship.

Blended Component Unit - The 911 Fund serves all the citizens of the County. The budget and appropriation ordinance is approved by the 911 Board of Trustees, and the legal liability for any 911 Fund debt remains with the County. The 911 Fund is reported as a Special Revenue Fund.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Reporting Entity (continued)

Joint Ventures

The County has an intergovernmental agreement with Carroll County, Illinois regarding an entity known as the Jo-Carroll Depot Local Redevelopment Authority (LRA). This LRA replaced an entity previously known as the Savanna Army Depot Local Redevelopment Authority. The former entity was charged with the authority to prepare a plan for the re-use of the Savanna Army Depot facilities in accordance with the Base Closure Community Redevelopment Assistance Act. The current LRA is charged with the authority to implement the re-use plan for the Savanna Army Depot and to modify the plan as may become necessary. Both Counties are jointly and severally liable for all liabilities, debts and obligations of any kind incurred by the LRA if the Authority is dissolved. The agreement provides for the LRA to consent to an audit of its funds by either County as either County may direct.

Separate financial statements are available through the Jo-Carroll Depot Local Redevelopment Authority offices in Savanna, Illinois.

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The County applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position are available. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the statement of activities.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

Fund Financial Statements

The fund statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category-governmental and fiduciary-are presented. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance/net position, revenues and expenditures or expenses, as appropriate. The County has the following fund types:

Governmental Fund Types

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The County has three governmental fund types: General Fund, Special Revenue Funds, and Capital Projects Funds.

General Fund - This is the County's primary operating fund, and it is always a major fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the County and accounted for in the General Fund include general control and administration, public health, public safety, county development, and judiciary and court related.

The Contingency Fund was combined into the General Fund in fiscal year 2011. This fund was established to provide funds for expenses incurred by County departments and offices that were unanticipated at the beginning of the budget year or to provide inter-fund loans for any County fund experiencing temporary cash flow problems. Expenditures and inter-fund loans from this fund may be made only upon approval of the County Board. Monies expended or loaned from this fund must be replaced during the fiscal year expended or loaned or during the subsequent fiscal year from the fund for which the unanticipated expenditure was made. Initial funding of \$50,000 for the Contingency Fund was derived from the elimination of the Indemnity Fund in 2004.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

Special Revenue Funds - These funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific projects. The major special revenue funds are:

County Highway Fund: This is used to operate the County Highway Department including, but not limited to, salaries, supplies and purchase of machinery and equipment. Property and sales taxes, sale of material, reimbursement from townships and interest income support this fund.

Public Health Fund: This fund is used for public health expenditures and is supported by the public health property tax levy and funds from Illinois Department of Public Health, Illinois Department of Human Services, and various state or federal grant sources. The County has elected to report the Public Health Fund as major for public interest purposes.

The Catastrophic Public Health Emergency Fund was combined into the Public Health Fund in fiscal year 2011. This fund accounts for any Public Health epidemic or Public Health Emergency. A catastrophic public health event could be the result of a communicable disease epidemic (Pandemic Flu or Tuberculosis, Mumps, Pertusis, Avian Flu, West Nile or other communicable diseases). This fund would also cover natural disasters such as flooding, tornados or terrorist initiated chemical, radiological or biological (small pox, anthrax) threats.

The other special revenue funds of the County are considered nonmajor funds.

Capital Projects Funds - These funds are used to account for the County's purchase or construction of capital facilities or capital equipment. None of the County's capital projects funds in fiscal year 2019 are major funds.

Fiduciary Fund Types - Fiduciary fund types are used to account for net position and changes in net position. The fiduciary funds of the County are all considered agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of the results of the operations.

Under the Governmental Accounting Standards Board (GASB) issued Statement 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments*, the County may report any governmental or enterprise fund (but not internal service funds or fiduciary funds) as a major fund if the County's officials believe the fund is "particularly important to financial statement users". The County has chosen to include the Public Health Fund as a major fund even though the funds calculations do not classify it as major fund. The County views this fund particularly important to the financial users.

During the course of operations, the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the County gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. For this purpose, the government generally considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The County has elected to take exception to this assumption for revenue remitted by the State. Due to the State being late with payments, the County considers those amounts applicable to the current fiscal year to be available as it is vouchered by the State. Property taxes, sales taxes, franchise taxes, licenses, and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. Per the County Purchasing Ordinance, no purchase order/claim shall be authorized unless an unencumbered balance exists in the appropriate expense account (line item) without the approval of the county board or county administrator. The county administrator may approve the transfer of up to \$500 from one-line item to another line item within class II, III and IV departmental budget line items when the county administrator deems reasonable and appropriate. The county board may approve the transfer of funds, over \$500 within a departmental budget from one-line item to another when the county board deems it reasonable and appropriate. All requests for the transfer of funds from or to any class I (salary and fringe benefits) expense line item must be approved by a two-thirds (2/3) majority vote of the county board.

The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances.

Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

Accounts Receivable

The County's property tax is levied each year on all taxable real property located in the County. The 2018 property tax levy is recorded as revenue by the County in accordance with the applicable measurement focus and basis of accounting for fiscal year 2019. The County must file its tax levy by the last Tuesday of December each year. The 2018 levy was approved on November 27, 2018. The 2019 levy was approved on November 19, 2019.

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2018 became due and payable in two installments, generally in June 2019 and September 2019. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Accounts Receivable (continued)

Other receivables in the governmental and fiduciary funds are recorded at gross. No allowance for uncollectible accounts has been provided, since it is believed that the amount of such allowance would not be material.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The County's inventory consists of Health Department expendable immunization vaccines and fuel and deed stamps held for resale.

Prepaid items represent payments made by the County for which benefits extend beyond November 30, 2019. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$20,000 for land, buildings and infrastructure assets, and \$5,000 for other capital assets, and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	1 - 50 years
Transportation equipment	1 - 30 years
Equipment and machinery	1 - 30 years
Roads and bridges	1 - 100 years

Capital assets not being depreciated include land and construction in progress.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Deferred Outflow/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has only one item that qualifies for reporting in this category. The County reports deferred outflows of resources related to pensions and other postemployment benefit for its proportionate shares of collective deferred outflows of resources related to pensions and County contributions to pension plans subsequent to the measurement date of the collective net pension liability (asset) and other postemployment benefit liability.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents the acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County has three types of items which occur related to revenue recognition. Property tax receivables are recorded in the current year, but the revenue will be recorded in the subsequent year, as it is not legally available as of fiscal year-end. Various other receivables are recorded in the current year, but the revenue will be recorded in each subsequent year, as it is not available in the governmental funds as of fiscal year-end. Finally, deferred inflows of resources related to the pension and other postemployment liability will be recognized in future years.

Compensated Absences

County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement.

For nonunion employees, full-time employees accrue vacation time according to their years of continuous service with the County with the hours given to the employee on their anniversary date. Employees may carry over up to one-half of their accrued vacation from the previous year for six months past their anniversary date for the following year.

For employees covered under the Collective Bargaining Agreement for Police Officers, vacation allowances are earned annually based on the number of months employed with the County and the prior year's earned hours are available for use starting December 1 the following year. These employees also earn sick leave hours with a maximum of 1,040 hours allowed. For sick leave hours in excess of 520 sick hours, the employee can cash in two unused sick days for one day's pay basis. The cash in occurs during the time period of November 1 to November 15 each year. For employees covered under the Collective Bargaining Agreement for the Highway Department, vacation accrues for full time employees on a pay period basis based on the years of service with the County. These employees are allowed to carry one-half of their accrued vacation time from the previous year for up to 12 months past their anniversary date. Employees with more than two years seniority are also permitted to cash out up to one-half of their annual vacation accrual once per year if the employee has not yet utilized their vacation time.

All vacation and sick leave are accrued when incurred in the government-wide fund statements, with vacation accruals being payable within one year. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment ("OPEB") Obligations

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB expense, information about the fiduciary net position of the County's OPEB plan and additions to/deductions from this fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, OPEB payments (including refunds of employee contributions) are recognized when due and payable in accordance with the OPEB terms. Investments are reported at fair value.

Interfund Transactions

Transactions from County funds that would be treated as revenues and expenditures if they involve organizations external to County government are accounted for as revenues and expenditures in the funds involved.

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which revenues are to be expended, are separately reported in the respective funds' operating statements.

Activity between funds that represents lending/borrowing arrangements at the end of the fiscal year is referred to as "due to/from other funds."

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 1 Summary of Significant Accounting Policies (continued)

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board - the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Subsequent Events

Subsequent events have been evaluated through April 13, 2020, which is the date the financial statements were available to be issued.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 2 Stewardship, Compliance and Accountability

Excess of expenditures over appropriations

For the year ended November 30, 2019, expenditures exceeded appropriations in the following funds (the legal level of budgetary control) by:

<u>Fund</u>	<u>Amount</u>
Sheriff's Forfeiture	14
Sheriff's Vehicle Reserve	3,509
Special Services District #1	45
Special Services Districts #2 & #4	20

Deficit Fund Equity/Net Position

As of November 30, 2019, no funds have a deficit fund balance.

Note 3 Cash and Investments

Deposits with Financial Institutions

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy gives discretion to the Jo Daviess County Treasurer to determine whether or not collateral will be required of financial institutions receiving funds from the County. At all times, the Treasurer is required to collateralize deposits in excess of 35 percent of the capital and surplus of a financial institution. When collateral is required, 110 percent of the deposit will be required. Acceptable collateral includes United States Government Direct Securities, obligations of federal agencies, obligations of the state of Illinois, obligations of Jo Daviess County, obligations of municipalities located within Jo Daviess County and acceptable collateral as identified in the Illinois Compiled Statutes. As of November 30, 2019, the County's bank balance was \$18,541,221 and the entire balance was insured and collateralized with securities in the County's name.

Investments

As of November 30, 2019, the County had no investments.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 4: Loans Receivable

In fiscal year 2014, the County entered into a new Operator Agreement with The Workshop (Jo Daviess County Transit System) regarding a Public Transportation Program in the rural and small urban areas of Jo Daviess County, Illinois, for which grant funding flows through the County to The Workshop. In relation to this revised Operator Agreement, \$300,000 was advanced to The Workshop on December 3, 2013 to provide the operator a reasonable amount of working cash. The County replenishes the advance account based on the quarterly requisition form. The Workshop will retain this advance as long as the agreement is in place.

Note 5: Capital Assets

Capital asset balances and activity for the year ended November 30, 2019, were as follows:

Governmental Activities:	Balance 11/30/18	Increases	Decreases	Transfers	Balance 11/30/19
Capital assets, not being depreciated:					
Land	346,374	0	0	0	346,374
Work in progress	1,525,289	419,206	0	(68,609)	1,875,886
Total capital assets, not being depreciated	1,871,663	419,206	0	(68,609)	2,222,260
Capital assets, being depreciated:					
Buildings and improvements	6,739,184	5,207	0	0	6,744,391
Equipment and machinery	4,987,102	203,603	(44,287)	68,609	5,215,027
Transportation and equipment	3,790,608	247,864	(218,394)	0	3,820,078
Roads and bridges	21,290,172	0	0	0	21,290,172
Total capital assets, being depreciated	36,807,066	456,674	(262,681)	68,609	37,069,668
Accumulated depreciation:					
Buildings and improvements	(2,831,401)	(169,413)	0	0	(3,000,814)
Equipment and machinery	(3,331,123)	(325,033)	31,875	0	(3,624,281)
Transportation and equipment	(2,363,909)	(312,980)	188,086	0	(2,488,803)
Roads and bridges	(9,607,183)	(431,914)	0	0	(10,039,097)
Total accumulated depreciation	(18,133,616)	(1,239,340)	219,961	0	(19,152,995)
Total capital assets, being depreciated, net	18,673,450	(782,666)	(42,720)	68,609	17,916,673
Governmental activities capital assets, net	20,545,113	(363,460)	(42,720)	0	20,138,933

Jo Daviess County, Illinois

Notes to Financial Statements

Note 5: Capital Assets (continued)

Depreciation expense was charged to the governmental functions as follows:

Governmental activities:

General control and administration	43,429
County development	73,611
Public safety	313,395
Judiciary and court related	30,740
Highway and bridges	756,656
Public health	21,509
Total depreciation expense, governmental activities	1,239,340

Note 6: Long-Term Liabilities

Debt Certificates - The County obtained a \$1,000,000 debt certificate from First Community State Bank in fiscal year 2012 to purchase public safety radio communications equipment and the construction of improvements to the public safety radio communications system. The terms of the debt certificate are semi-annual principal and interest payments of \$58,600 payable on May 30 and November 30, commencing on May 30, 2012 and ending November 30, 2020. The November 30, 2020 payment amount is \$20,113. Interest is to be paid on any unpaid principal installments at a rate of 2.99% per annum.

The following is a schedule of the debt certificates payments over the life of the loan:

Year Ended November 30,	Principal	Interest
2020	80,976	1,584
Total	80,976	1,584

Long term liability activity for the year ended November 30, 2019 is as follows:

Governmental activities:	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Debt certificates	193,171	0	(112,195)	80,976	80,976
Other post-employment benefit obligations	680,002	0	(124,068)	555,934	0
Accrued compensated absences	171,561	242,228	(165,896)	247,893	0
Total	1,044,734	242,228	(402,159)	884,803	80,976

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$729,849,444. As of November 30, 2019, the County had \$41,885,367 of remaining legal debt margin.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 7: Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section (IRC) 457. The plan, available to all eligible County employees, permits them to defer a portion of their current salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan has been amended to comply with IRC Section 457(g) which allowed for the plan to hold its assets in trust. Under this requirement, the County does not own the amount deferred by employees and, therefore, the asset and liability are not reflected in the financial statements.

Note 8: Retirement Plans

Illinois Municipal Retirement Fund

Plan Description - The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Illinois Municipal Retirement Fund (continued)

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Regular Personnel (Non-SLEP):

Employees Covered by the Benefit Terms - At December 31, 2018, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	93
Inactive plan member entitled to but not yet receiving benefits	44
Active employees	75
<hr/>	
Total	212

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2018 was 10.84%. For the fiscal year ended November 30, 2019, the County contributed \$294,530 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2018, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2018:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Regular Personnel (Non-SLEP) (continued)

- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2018:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20-8.50%
Cash Equivalents	1%	2.50%
Total	100%	

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Regular Personnel (Non-SLEP) (continued)

Single Discount Rate - A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.71%, and the resulting single discount rate is 7.25%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (Asset) (A)-(B)
Balances at January 1, 2018	19,704,412	19,783,264	(78,852)
Changes for the year:			
Service cost	287,976	0	287,976
Interest on the total pension liability	1,452,820	0	1,452,820
Differences between expected and actual experience of the total pension liability	467,045	0	467,045
Changes in assumptions	581,525	0	581,525
Contributions - employer	0	351,643	(351,643)
Contributions - employees	0	141,955	(141,955)
Net investment income	0	(1,088,333)	1,088,333
Benefit payments, including refunds of employee contributions	(954,945)	(954,945)	0
Other (net transfer)	0	451,578	(451,578)
Net changes	1,834,421	(1,089,102)	2,932,523
Balance at December 31, 2018	21,538,833	18,685,162	2,853,671

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Regular Personnel (Non-SLEP) (continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.25%)	Current Discount (7.25%)	1% Higher (8.25%)
Net Pension Liability (Asset)	5,477,783	2,853,671	683,498

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions – For the year ended November 30, 2019, the County recognized pension expense of \$267,271. At November 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	442,921	0
Changes in assumptions	418,166	292,974
Net difference between projected and actual earnings on pension plan investments	1,270,713	0
Total deferred amounts to be recognized in pension expense in future periods	2,131,800	292,974
Pension contributions made subsequent to the measurement date	265,688	0
Total deferred amounts related to pensions	2,397,488	292,974

The County reported \$265,688 as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the reporting year ended November 30, 2020. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2020	605,684
2021	392,661
2022	326,138
2023	514,343
2024	0
Thereafter	0
Total	1,838,826

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP):

Employees Covered by the Benefit Terms - At December 31, 2018, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	21
Inactive plan member entitled to but not yet receiving benefits	17
Active employees	30
<hr/>	
Total	68

Contributions - As set by statute, the County's Sheriff's Law Enforcement Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2018 was 19.70%. For the fiscal year ended November 30, 2019, the County contributed \$344,881 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2018, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2018:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.75%.
- **Salary Increases** were expected to be 3.75% to 14.50%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.25%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2017 (base year 2015). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued):

- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2018:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	7.15%
International Equity	18%	7.25%
Fixed Income	28%	3.75%
Real Estate	9%	6.25%
Alternative Investments	7%	3.20 – 8.50%
Cash Equivalents	1%	2.50%
Total	100%	

Single Discount Rate - A Single Discount Rate of 7.25% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.25%, the municipal bond rate is 3.71%, and the resulting single discount rate is 7.25%.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued):

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2018	16,036,752	14,936,708	1,100,044
Changes for the year:			
Service Cost	348,633	0	348,633
Interest on the total pension liability	1,195,296	0	1,195,296
Differences between expected and actual experience of the total pension liability	9,558	0	9,558
Changes in assumptions	547,942	0	547,942
Contributions - employer	0	375,564	(375,564)
Contributions - employees	0	132,633	(132,633)
Net investment income	0	(878,873)	878,873
Benefit payments, including refunds of employee contributions	(547,583)	(547,583)	0
Other (net transfer)	0	285,878	(285,878)
Net Changes	1,553,846	(632,381)	2,186,227
Balance at December 31, 2018	17,590,598	14,304,327	3,286,271

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.25%)	Current Discount (7.25%)	1% Higher (8.25%)
Net Pension Liability (Asset)	5,785,334	3,286,271	1,248,470

Jo Daviess County, Illinois

Notes to Financial Statements

Note 8: Retirement Plans (continued)

Sheriff's Law Enforcement (SLEP) (continued):

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions – For the year ended November 30, 2019, the County recognized pension expense of \$583,915. At November 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	245,254	168,693
Changes in assumptions	481,578	19,075
Net difference between projected and actual earnings on pension plan investments	1,088,849	0
Total deferred amounts to be recognized in pension expense in future periods	1,815,681	187,768
Pension contributions made subsequent to the measurement date	312,804	0
Total deferred amounts related to pensions	2,128,485	187,768

The County reported \$312,804 as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the reporting year ended November 30, 2020. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2020	563,385
2021	340,246
2022	254,827
2023	469,455
2024	0
Thereafter	0
Total	1,627,913

Note 9: Other Postemployment Benefits

Plan Description. The County administers a single-employer defined benefit health care plan. The plan provides medical insurance benefits to eligible retirees and their spouses through the County's group medical insurance plan, which covers both active and retired members. The eligibility requirements are based on the minimum requirements of the Illinois Municipal Retirement Fund. If eligible, the retiree may receive medical insurance benefits until the retiree stops paying the medical insurance premiums. The plan does not issue a standalone report.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (continued)

Benefits Provided. The County provides retiree medical and prescription drug coverage to eligible retirees with retirees paying 100% of the required premium.

Employees Covered by the Benefit Terms. As of November 30, 2019, the following employees were covered by the benefit terms:

Inactive employees entitled to but not yet receiving benefits	0
Inactive employees currently receiving benefits	7
Active employees	107
<hr/>	
Total	114

Total OPEB Liability. At November 30, 2019, the County reported a net OPEB liability of \$555,934; the County's net OPEB liability was measured as of December 1, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Methods and Assumptions. Calculations of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Assumptions (Economic)

Discount rate used for the total OPEB liability:	
Beginning of year	4.22%
End of year	2.77%
Long-term expected rate of return on plan assets:	N/A
High quality 20 year tax-exempt G.O. Bond Rate:	
Beginning of year	4.22%
End of year	2.77%
Total payroll increases:	2.50%
Annual blended premiums:	See Accompanying Table
Healthcare cost trend rates:	See Accompanying Table
Retiree contribution rates:	Same as Healthcare Cost Trend Rates

Claims: See accompanying tables for the HMO and HDHP Plan data.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (continued)

Age	HMO			
	Retiree		Spouse	
	Male	Female	Male	Female
50	\$9,292	\$11,118	\$15,993	\$16,168
55	\$11,795	\$12,676	\$15,969	\$15,352
60	\$14,761	\$15,254	\$16,940	\$16,200
64	\$17,468	\$18,251	\$18,316	\$18,689
65	\$6,606	\$6,902	\$6,927	\$7,067
70	\$7,896	\$8,251	\$8,280	\$8,448
75	\$8,574	\$8,958	\$8,848	\$9,173
80	\$9,191	\$9,603	\$9,466	\$9,833
85	\$9,612	\$10,043	\$9,887	\$10,284
90+	\$9,806	\$10,246	\$10,080	\$10,491

Age	HDHP Non-Embedded			
	Retiree		Spouse	
	Male	Female	Male	Female
50	\$6,645	\$7,950	\$11,436	\$11,561
55	\$8,434	\$9,064	\$11,419	\$10,978
60	\$10,555	\$10,908	\$12,113	\$11,585
64	\$12,491	\$13,051	\$13,098	\$13,364
65	\$4,724	\$4,936	\$4,953	\$5,054
70	\$5,647	\$5,900	\$5,921	\$6,041
75	\$6,131	\$6,406	\$6,327	\$6,560
80	\$6,572	\$6,867	\$6,769	\$7,032
85	\$6,873	\$7,182	\$7,070	\$7,354
90+	\$7,012	\$7,326	\$7,208	\$7,502

Age	HDHP Embedded			
	Retiree		Spouse	
	Male	Female	Male	Female
50	\$6,176	\$7,390	\$10,630	\$10,746
55	\$7,840	\$8,425	\$10,614	\$10,204
60	\$9,811	\$10,139	\$11,259	\$10,768
64	\$11,610	\$12,131	\$12,174	\$12,422
65	\$4,391	\$4,588	\$4,604	\$4,698
70	\$5,248	\$5,484	\$5,503	\$5,615
75	\$5,699	\$5,955	\$5,881	\$6,097
80	\$6,109	\$6,383	\$6,292	\$6,536
85	\$6,389	\$6,676	\$6,571	\$6,835
90+	\$6,518	\$6,810	\$6,700	\$6,973

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9 Other Post-Employment Benefits (continued)

Blended Premium Rates. See accompanying tables for premiums charged for coverage.

	Annual Blended Premiums			
	Under Age 65		Age 65-&-Over	
	Retiree	Family	Retiree	Family
HMO	\$10,437	\$15,133	\$10,437	\$15,133
HDHP Non-Embedded	\$7,463	N/A	\$6,799	N/A
HDHP Embedded	\$6,937	\$10,059	\$6,937	\$10,059

Healthcare Cost Trend Rates. The initial trend rate for the HDHP plan is based on known information, with the second rate and beginning Medicare Supplement rate following the 2019 Segal Health Plan Cost Trend Survey. The grading period and ultimate trend rates selected fall within a generally accepted range. (Paragraph 57a of GASB 74)

Healthcare Trend (FY = Fiscal Year)	Period	HDHP	
		U65	65+
	FY 18 to FY 19	6.75%	6.75%
	FY 19 to FY 20	6.75%	6.75%
	FY 20 to FY 21	6.25%	6.25%
	FY 21 to FY 22	6.25%	6.25%
	FY 22 to FY 23	5.75%	5.75%
	FY 23 to FY 24	5.75%	5.75%
	FY 24 to FY 25	5.25%	5.25%
	FY 25 to FY 26	5.25%	5.25%
	FY 26 to FY 27	5.00%	5.00%
	Ultimate	5.00%	5.00%

Assumptions (Demographic)

Election at Retirement

Coverage election at retirement is assumed at the following rates:

IMRF	30%
IMRF – currently waiving	10%
Police	30%
Firefighters	10%

If an employee has waived active medical coverage, it is assumed they will elect coverage in the retiree medical plan at 1/3 the rate of active employees currently with coverage.

Spousal election

Of those employees assumed to elect coverage in retirement, 15% are assumed to elect spousal coverage. Female spouses are assumed to be 3 years younger than male spouses.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (continued)

Plan participation rate

Of the employees that will elect coverage at retirement, as noted above, it is assumed they will elect coverage in the available medical plans at the following rates:

	<u>IMRF</u>	<u>IMRF - SLEP</u>
HMO	35%	35%
HDHP Non-Embedded	50%	50%
HDHP Embedded	15%	15%

Retiree lapse rates

Retirees receiving medical coverage are expected to lapse all coverages at age 65 at the following rates:

IMRF	100%
IMRF - SLEP	100%

Retirement rates

IMRF 2017 for IMRF and IMRF – SLEP Employees.

Termination rates

IMRF 2017 for IMRF and IMRF – SLEP Employees.

Disability rates

IMRF 2017 for IMRF and IMRF – SLEP Employees.

Mortality rates

Active IMRF and IMRF – SLEP Mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study. These rates are improved generationally using MP-2017 improvement rates and weighted based on the IMRF December 31, 2017 actuarial valuation.

Retiree and spousal IMRF and IMRF – SLEP mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study, with Blue Collar Adjustment. These rates are improved generationally using MP-2017 improvement rates.

Spouse mortality follows the Sex Distinct Raw Rates as developed in the RP-2014 study. These rates are improved generationally using MP-2016 improvement rates.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (continued)

Changes in the Net OPEB Liability.

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balances as of December 1, 2018	\$680,002	\$0	\$680,002
Changes for the year:			
Service costs	20,853	0	20,853
Interest	13,767	0	13,767
Difference between expected and actual experience	(226,169)	0	(226,169)
Changes of assumptions and other inputs	93,344	0	93,344
Contributions – employer	0	25,863	(25,863)
Benefit payments, including contributions	(25,863)	(25,863)	0
Other changes	0	0	0
Net changes	(124,068)	0	(124,068)
Balances as of November 30, 2019	\$555,934	\$0	\$555,934

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate. The following presents the net OPEB liability of the County, calculated using a discount rate of 2.77%, as well as what the plan's net OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher:

	1% Decrease (1.77%)	Current Rate (2.77%)	1% Increase (3.77%)
Net OPEB liability	\$595,703	\$555,934	\$518,631

Sensitivity of the Net OPEB Liability to Changes in the Health Care Trend Rates. The following presents the total OPEB liability of the County, calculated using a health care trend rate as described in the actuarial assumptions as well as what the plan's net OPEB liability would be if it were calculated using a health care trend rate that is 1% lower or 1% higher:

	1% Decrease (Varies)	Current Rates (Varies)	1% Increase (Varies)
Net OPEB liability	\$502,829	\$555,934	\$617,080

Jo Daviess County, Illinois

Notes to Financial Statements

Note 9: Other Postemployment Benefits (continued)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB. For the year ended November 30, 2019, the County recognized OPEB expense of \$43,770. At November 30, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Deferred Amounts Related to OPEB	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in OPEB expense</i>		
in future periods:		
Differences between expected and actual experience	\$0	\$200,082
Changes of assumptions	273,690	0
Net difference between projected and actual earnings on OPEB plan investments	0	0
Total deferred amounts related to OPEB	\$273,690	\$200,082

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending November 30	Net Deferred Outflows of Resources
2020	\$9,150
2021	9,150
2022	9,150
2023	9,150
2024	9,150
Thereafter	27,858
Total	\$73,608

Jo Daviess County, Illinois

Notes to Financial Statements

Note 10: Interfund Balances and Activity

Interfund receivable and payable balances in the fund financial statements on November 30, 2019, are as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General	Nonmajor	4,338

Interfund balances result from the time lag between dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

In the statement of net position, amounts reported in fund balance sheets as interfund balances have been eliminated within the governmental activities columns.

Interfund transfers at November 30, 2019, were as follows:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
Major fund -		
General	(1,130,497)	449,841
County Highway	(157,045)	331,562
Public Health	(37,290)	375,368
Nonmajor governmental funds	(1,169,230)	1,337,291
Total	(2,494,062)	2,494,062

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them or (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Note 11: Risk Management

The County is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to protect against such risks of loss, the County purchases commercial insurance coverage through Illinois Counties Risk Management Trust Insurance Program. The deductible in effect through these policies as of November 30, 2019 was \$5,000. During the year ended November 30, 2019, there were no significant reductions in coverage. Settled claims have not exceeded the excess commercial coverage in any of the past three years.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 12: Regional Superintendent of Schools Trust

During August 1979, Jo Daviess and Carroll County combined their Superintendent of Schools into one office. A trust fund was established which pays the expenses of the Superintendent of Schools. Effective August 7, 1995, the Regional Superintendent's office was expanded to include Stephenson County. The office is located in Freeport, Illinois. Jo Daviess, Stephenson and Carroll Counties reimburse this trust fund on the basis of assessed valuation. This trust is not administered by Jo Daviess County and is not included in the basic financial statements. The County made \$54,220 in payments to the trust during the year ended November 30, 2019. In accordance with the Illinois Auditor General audit requirements, the Regional Superintendent of School's audited financial information is available by contacting Aaron Mercier at Regional Superintendent of Schools Trust Fund, 27 S. State Avenue, Suite 101, Freeport, Illinois 61032.

Note 13: Construction and Other Significant Commitments

The County has financial commitments related to various highway, bridge, and building projects that are estimated to be approximately \$166,301.

Note 14: Minimum Year-End Fund Balance Policies

The County has adopted minimum year-end fund balance policies for fiscal year 2019 as follows:

Fund Name	Amount	Policy
General	\$2,046,000	Estimated three months of operating expense
County Highway	\$576,000	Estimated four months of operating expense
Public Health	\$302,000	Estimated four months of operating expense
Tourism Promotion	\$442,000	Estimated four months of operating expense
Social Security Tax	\$173,552	50-60% of the total eligible expenses for the period
Illinois Municipal Retirement	\$373,050	60% of the total eligible expenses for the period
GIS Automation	\$50,200	Estimated three months of operating expense
Insurance	\$479,742	110% of the previous year's budgeted expenses

The minimum year-end fund balances are included in the restricted fund balance category in the fund financial statements for all Special Revenue funds. The minimum year-end fund balance for the General Fund is included in the unassigned category in accordance with GASB 54.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 15: Net Position

Net position reported on the government wide statement of net position at November 30, 2019:

Governmental Activities:

Net investment in capital assets:	
Land and other nondepreciable assets	2,222,260
Other capital assets, net of accumulated depreciation	17,916,673
Less: related long-term debt outstanding	(80,976)
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Total net investment in capital assets	20,057,957
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Restricted:	
State statutes and enabling legislation	10,739,102
Externally imposed by donors	0
Externally imposed by grantors	7,520
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Total restricted	10,746,622
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Unrestricted	4,627,196
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Governmental activities capital assets, net	35,431,775
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Note 16: Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The County has nonspendable balances at year end that are listed below.

Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The County has restricted balances at year end that are listed below.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (continued)

Committed Fund Balance

The County commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The County has committed balances at year end that are listed below.

Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The County has assigned balances at year end that are listed below.

Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

Nonspendable Fund Balance

Major Funds - Inventory & Prepaids:

General	21,346
County Highway	13,260
Public Health	10,459

Nonmajor Funds - Inventory & Prepaids:

Animal Control	19
Sheriff's Forfeiture	886
GIS Automation	660
County Transit	9

Total nonspendable fund balance	46,639
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Restricted Fund Balance

Major Funds:

State statutes and enabling legislation:

County Highway	1,261,186
Public Health	633,915

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (continued)

Non-Major Funds:

State statutes and enabling legislation:

County Aid to Bridges	598,972
County Motor Fuel Tax	619,106
State's Attorney Drug Forfeiture	3,789
Public Health Emergency Preparedness	23,882
Dog	0
Animal Control	140,398
Mental Health	111,219
Special Service District No. One	145
Special Service District No. Two and Four	111
Special Service District No. Five	50
Special Service District No. Six	244,504
911	1,031,958
Sheriff's Forfeiture	6,358
GIS Automation	72,645
Illinois Municipal Retirement	583,911
Social Security Tax	228,518
Probation Services	97,753
Extension Education	1
Insurance	789,780
Circuit Clerk Automation	99,977
Recorder Automation	168,450
County Clerk Automation	50,651
Court Document Storage	250,756
Tax Sale Automation	11,096
Maintenance and Child Support	42,550
Probation EMHD Program	3,879
Sheriff DUI	39,575
Sheriff Vehicle	11,587
Circuit Clerk Operation and Administrative	30,458
Tourism Promotion	429,387
Circuit Court Clerk Electronic Citation	11,085
Law Library	17,105
Circuit Clerk Unclaimed Bail	4,985
Sale in Error	151,052
Rentech Energy Escrow	0
JDC Natural Emergency Services Communication	297,621
Sobriety Court	0
County Jail Medical Costs	10

Jo Daviess County, Illinois

Notes to Financial Statements

Note 16: Fund Balance (continued)

Coroner's Equipment and Operations	61,488
County Pet Population	14,020
State's Attorney Drug Addiction	181
Veterans Assistance Program	2,005
Federal Aid Matching	1,689,502
County Transit	857,514
JDC Natural Hazard Mitigation	5
State's Attorney Records Automation	10,703
Juvenile Justice	9,886
Public Defender Records Automation	80
Externally imposed by donors:	
Home Health Care Memorial	0
Externally imposed by grantors:	
LTCB Matching Grant Fund	1
Election Equipment	7,519
<hr/>	
Total restricted fund balance	10,721,329

Committed Fund Balance

Non-Major Funds -	
Economic Development Investment	699,394

Assigned Fund Balance

Non-Major Funds:	
Public Health Capital Investment	1,041,382
Tourism Capital Development	300,268
County Capital Investment	258,525
County Capital Equipment Replacement	367,702
Home Health Care Capital Equipment	0
County Highway Capital Investment	270,815
GIS Capital Equipment and Investment	68,921
ETSB Capital Equipment & Investment	130,213
<hr/>	
Total assigned fund balance	2,437,826

Unassigned Fund Balance

Major Fund -	
General Fund -	
General	4,047,435
Contingency	246,125
<hr/>	
Total unassigned fund balance	4,293,560

Jo Daviess County, Illinois

Notes to Financial Statements

Note 17: Contingencies

From time to time, the County is party to other pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the County's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations. As of November 30, 2019, the County is not aware of any contingencies that need to be disclose.

Note 18: Impact of Pending Accounting Principles

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. This statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, provides more relevant information about capital assets and the cost of borrowing for a reporting period. This Statement's objectives are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 90, *Majority Equity Interests* an amendment of GASB Statements No. 14 and No. 61, improves accounting and financial reporting by presenting majority equity interest in legally separate organizations that were previously reported inconsistently. This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

Jo Daviess County, Illinois

Notes to Financial Statements

Note 18: Impact of Pending Accounting Principles (continued)

GASB Statement No. 91, Conduit Debt Obligations. This Statement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The County has not determined the effect of this Statement.

Required Supplementary Information

Jo Daviess County, Illinois

General Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	2,466,932	2,466,932	2,458,883	(8,049)
Intergovernmental revenue	2,883,138	2,883,138	3,154,574	271,436
Charges for services	823,915	823,915	886,735	62,820
Licenses and permits	264,040	264,040	311,077	47,037
Interest	19,201	19,201	45,441	26,240
Miscellaneous	12,200	12,200	23,690	11,490
Total revenues	6,469,426	6,469,426	6,880,400	410,974
Expenditures:				
Current:				
General control and administration	2,104,978	2,104,978	1,864,135	240,843
County development	258,084	258,380	228,419	29,961
Public safety	3,877,535	3,877,535	3,727,666	149,869
Judiciary and court related	1,436,879	1,436,879	1,271,343	165,536
Health other than hospitals	82,776	82,480	78,434	4,046
Capital outlay	0	0	10,935	(10,935)
Total expenditures	7,760,252	7,760,252	7,180,932	579,320
Excess (deficiency) of revenues over expenditures	(1,290,826)	(1,290,826)	(300,532)	990,294
Other financing sources and (uses):				
Transfers in	1,143,324	1,143,324	1,080,497	(62,827)
Transfers out	(466,618)	(466,618)	(449,841)	16,777
Net change in fund balance	(614,120)	(614,120)	330,124	944,244
Fund balances, beginning of year			3,738,657	
Fund balances, end of year			4,068,781	
GAAP fund balances for General Revenue Funds:				
General Fund			4,068,781	
Contingency Fund			246,125	
GAAP fund balances for General Revenue Funds			4,314,906	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

County Highway Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	1,180,388	1,180,388	1,176,573	(3,815)
Intergovernmental revenue	237,438	237,438	264,186	26,748
Charges for services	0	0	0	0
Licenses and permits	3,000	3,000	5,100	2,100
Interest	2,000	2,000	11,983	9,983
Miscellaneous	44,000	44,000	24,166	(19,834)
Total revenues	1,466,826	1,466,826	1,482,008	15,182
Expenditures:				
Current:				
Highways and bridges	1,383,485	1,383,485	1,303,426	80,059
Capital outlay	0	0	0	0
Total expenditures	1,383,485	1,383,485	1,303,426	80,059
Excess (deficiency) of revenues over expenditures	83,341	83,341	178,582	95,241
Other financing sources and (uses):				
Transfers in	157,045	157,045	157,045	0
Transfers out	(343,562)	(343,562)	(331,562)	12,000
Net change in fund balance	(103,176)	(103,176)	4,065	107,241
Fund balances, beginning of year			1,270,381	
Fund balances, end of year			1,274,446	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Public Health Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	340,750	340,750	339,623	(1,127)
Intergovernmental revenue	125,253	125,253	117,444	(7,809)
Charges for services	267,800	267,800	128,954	(138,846)
Interest	1,700	1,700	2,048	348
Miscellaneous	1,840	1,840	3,533	1,693
Total revenues	737,343	737,343	591,602	(145,741)
Expenditures:				
Public health	852,865	852,865	582,033	270,832
Excess (deficiency) of revenues over expenditures				
	(115,522)	(115,522)	9,569	125,091
Other financing sources and (uses):				
Transfers in	37,290	37,290	37,290	0
Transfers out	(51,851)	(51,851)	(36,419)	15,432
Net change in fund balance	<u>(130,083)</u>	<u>(130,083)</u>	10,440	<u>140,523</u>
Fund balance, beginning of year			<u>633,934</u>	
Fund balance, end of year			<u><u>644,374</u></u>	
GAAP fund balances for Special Revenue Funds:				
Public Health			644,374	
Catastrophic Health Emergency Fund			<u>-</u>	
GAAP fund balances for General Revenue Funds			<u><u>644,374</u></u>	

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois
Required Supplementary Information
Multiyear Schedule of Changes in Net Pension Liability and Related Ratios
IMRF Regular Plan - Last 10 Calendar Years
(schedule to be built prospectively from 2014)

	2018	2017	2016	2015	2014	2012	2011	2010	2009
Calendar year ending December 31,									
Total pension liability:									
Service cost	287,976	324,958	347,933	332,912	370,980				
Interest on the total pension liability	1,452,820	1,425,565	1,354,153	1,293,871	1,179,156				
Changes of benefit changes	0	0	0	0	0				
Difference between expected and actual experience of the total pension liability	467,045	175,945	118,797	(54,355)	66,636				
Changes of assumptions	581,525	(616,881)	(45,971)	44,171	612,375				
Benefit payments, including refunds of employee contributions	(954,945)	(900,466)	(818,607)	(725,540)	(635,628)				
Net change in total pension liability	1,834,421	409,121	956,305	891,059	1,593,519				
Total pension liability - beginning	19,704,412	19,295,291	18,338,986	17,447,927	15,854,408				
Total pension liability - ending (a)	21,538,833	19,704,412	19,295,291	18,338,986	17,447,927				
Plan fiduciary net position:									
Contributions - employer	351,643	300,899	347,498	343,890	404,300				
Contributions - employees	141,955	135,405	142,442	156,134	141,254				
Net investment income	(1,088,333)	3,045,673	1,136,420	83,447	964,441				
Benefit payments, including refunds of employee contributions	(954,945)	(900,466)	(818,607)	(725,540)	(635,628)				
Other (net transfers)	451,578	(198,778)	(53,605)	(13,655)	72,199				
Net change in plan fiduciary net position	(1,098,102)	2,382,733	754,148	(155,724)	946,566				
Plan fiduciary net position - beginning	19,783,264	17,400,531	16,646,383	16,802,107	15,855,541				
Plan fiduciary net position - ending (b)	18,685,162	19,783,264	17,400,531	16,646,383	16,802,107				
Net pension liability(asset) - Ending (a) - (b)	2,853,671	(78,852)	1,894,760	1,692,603	645,820				
Plan fiduciary net position as a percentage of total pension liability	86.75%	100.40%	90.77%	96.30%	96.30%				
Covered valuation payroll	3,154,564	3,008,980	3,080,401	3,160,037	2,975,352				
Net pension liability as a percentage of covered valuation payroll	90.46%	-2.62%	61.51%	53.56%	21.71%				

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF SLEP Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2018	2017	2016	2015	2014	2012	2011	2010	2009
Calendar year ending December 31,									
Total pension liability:									
Service cost	348,633	364,870	385,414	337,258	344,378				
Interest on the total pension liability	1,195,296	1,123,930	1,060,326	923,848	853,175				
Changes of benefit changes	0	0	0	0	0				
Difference between expected and actual experience of the total pension liability	9,558	(110,464)	(188,112)	842,511	(140,475)				
Changes of assumptions	547,942	47,507	(42,892)	41,314	103,139				
Benefit payments, including refunds of employee contributions	(547,583)	(384,767)	(403,672)	(219,326)	(209,378)				
Net change in total pension liability	1,553,846	1,041,076	811,064	1,925,605	950,839				
Total pension liability - beginning	16,036,752	14,995,676	14,184,612	12,259,007	11,308,168				
Total pension liability - ending (a)	17,590,598	16,036,752	14,995,676	14,184,612	12,259,007				
Plan fiduciary net position:									
Contributions - employer	375,564	381,101	357,917	362,516	390,837				
Contributions - employees	132,633	153,359	137,763	144,275	125,554				
Net investment income	(878,873)	2,153,134	778,450	58,031	650,915				
Benefit payments, including refunds of employee contributions	(547,583)	(384,767)	(403,672)	(219,326)	(209,378)				
Other (net transfers)	285,878	(75,562)	331,044	(299,974)	(12,748)				
Net change in plan fiduciary net position	(632,381)	2,227,265	1,201,502	45,522	945,180				
Plan fiduciary net position - beginning	14,936,708	12,709,443	11,507,941	11,462,419	10,517,239				
Plan fiduciary net position - ending (b)	14,304,327	14,936,708	12,709,443	11,507,941	11,462,419				
Net pension liability(asset) - Ending (a) - (b)	3,286,271	1,100,044	2,286,233	2,676,671	796,588				
Plan fiduciary net position as a percentage of total pension liability	81.32%	93.14%	81.13%	93.50%	93.50%				
Covered valuation payroll	1,768,438	1,822,882	1,836,839	1,921,352	1,675,266				
Net pension liability as a percentage of covered valuation payroll	185.83%	60.35%	124.47%	139.31%	47.55%				

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois
 Required Supplementary Information
 Multiyear Schedule of IMRF Contributions
 (schedule to be built prospectively from 2015)

Multiyear Schedule of Contributions (IMRF – Non-SLEP)
Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2019	294,530	294,530	0	3,388,134	8.69%
2018	336,968	336,968	0	3,127,047	10.78%
2017	304,180	304,180	0	3,019,850	10.07%
2016	335,938	335,938	0	3,087,901	10.88%
2015	343,788	343,788	0	3,146,593	10.93%

* Estimated based on 2019 calendar year contribution rate of 8.51%, 2018 calendar year contribution rate of 10.84% and covered valuation payroll of \$3,388,134

Multiyear Schedule of Contributions (IMRF – SLEP)
Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2019	344,881	344,881	0	1,792,014	19.25%
2018	347,175	347,175	0	1,756,785	19.76%
2017	368,632	368,632	0	1,819,908	20.26%
2016	339,018	339,018	0	1,838,641	18.44%
2015	363,412	363,412	0	1,921,241	18.92%

* Estimated based on 2019 calendar year contribution rate of 19.20%, 2018 calendar year contribution rate of 19.70% and covered valuation payroll of \$1,792,014.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Other Postemployment Benefits Liability and Related Ratios

Last 10 Fiscal Years

(schedule to be built prospectively from 2018)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Fiscal year ending November,										
Total OPEB liability:										
Service cost	20,853	16,301								
Interest	13,767	15,313								
Changes of benefit changes	0	0								
Difference between expected and actual experience of the total OPEB liability	(226,169)	0								
Changes of assumptions	93,344	240,053								
Benefit payments, including refunds of employee contributions	(25,863)	0								
Net change in total OPEB liability	(124,068)	271,667								
Total OPEB liability - beginning	680,002	408,335								
Total OPEB liability - ending (a)	555,934	680,002								
Plan fiduciary net position:										
Contributions - employer	25,863	0								
Contributions - employees	0	0								
Net investment income	0	0								
Benefit payments, including refunds of employee contributions	(25,863)	0								
Other (net transfers)	0	0								
Net change in plan fiduciary net position	0	0								
Plan fiduciary net position - beginning	0	0								
Plan fiduciary net position - ending (b)	0	0								
Net OPEB liability - Ending (a) - (b)	555,934	680,002								
Plan fiduciary net position as a percentage of total OPEB liability	0.00%	0.00%								
Covered valuation payroll	5,190,148	5,170,654								
Net OPEB liability as a percentage of covered valuation payroll	10.71%	13.15%								

See Notes to Required Supplementary Information.

Jo Daviess County, Illinois

Required Supplementary Information

Multiyear Schedule of Contributions - OPEB

(schedule to be built prospectively from 2018)

Fiscal Year Ending November 30,	Actuarially Determined Contribution* (ADC)	Actual Contributions	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2019	\$0	\$0	\$0	\$5,190,148	0.00%
2018	0	0	0	4,883,832	0.00%

Notes to Schedule of Contributions

There is no ADC or Employer Contributions in relation to the ADC, as there is not Trust that exists for funding the OPEB liability. However, the County did make contributions from other County resources in the current year in the amount of \$25,863.

Jo Daviess County, Illinois

Notes to Required Supplementary Information

Note 1: Budgetary Basis of Accounting

Budgets are prepared using the same accounting basis and practices as are used to account for and prepare financial reports for the funds; thus, budgets presented in this report for comparison to actual amounts are presented in accordance with accounting principles generally accepted in the United States of America.

The County follows these procedures in establishing their budgetary data reflected in the financial statements:

The Finance Committee of the County Board requests and receives from the County Officers proposed operating budgets for the fiscal year commencing the following December 1. The Finance Committee reviews and investigates budget requests and prepares a tentative operating budget including both proposed expenditures and the means of financing them.

1. Prior to December 1, the budget is legally adopted by the County Board. The combined annual and appropriations ordinance and the annual tax levy ordinance budget were adopted on November 27, 2018. There were several line item transfers and line item overage requests approved throughout the year to reflect various budget changes. No amendments for supplemental appropriations were made in fiscal year 2019.
2. After the adoption of the budget, no further appropriations can be made except for 1) transfers from one appropriation to another in the same fund, providing the total amount appropriated for the fund has not changed and 2) appropriations in excess of those authorized by the budget in order to meet an immediate emergency. Amendments to increase appropriations in excess of the original budget to meet an immediately emergency and transfers of appropriations for personnel and capital must be approved by a two-thirds majority of the Board. Unused appropriations lapse at the end of the fiscal year.
3. Formal budgetary integration is used as a management control device during the year for the General, special revenue, and capital project funds.
4. Budgets are not prepared for permanent and agency funds.

Note 2: Excess of Disbursements Over Appropriations

There were no major funds with expenditures in excess of appropriations.

Jo Daviess County, Illinois

Notes to Required Supplementary Information

Note 3 Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2018 Contribution Rate for IMRF *

Valuation date:

Notes

Methods and Assumptions Used to Determine 2018 Contribution Rates:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 25-year closed period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 20 years for most employers (two employers were financed over 29 years).
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage Growth	3.50%
Price inflation	2.75%
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%

Supplementary Information

Jo Daviess County, Illinois

General Fund

Combining Balance Sheet

November 30, 2019

ASSETS	County General	Contingency Fund	Total General
Cash and cash equivalents	3,656,455	246,125	3,902,580
Investments	0	0	0
Receivables, net of allowance for uncollectibles:			
Due from State of Illinois	718,191	0	718,191
Accounts receivable	2,554,239	0	2,554,239
Loans	0	0	0
Due from other funds	4,338	0	4,338
Prepaid Items	19,752	0	19,752
Inventory	1,594	0	1,594
Total assets	6,954,569	246,125	7,200,694
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts payable	111,715	0	111,715
Accrued payroll	166,955	0	166,955
Due to other funds	0	0	0
Total liabilities	278,670	0	278,670
Deferred inflows of resources:			
Deferred revenue unavailable	90,225	0	90,225
Deferred property tax revenue	2,516,893	0	2,516,893
Total deferred inflows of resources	2,607,118	0	2,607,118
Fund balances:			
Nonspendable	21,346	0	21,346
Restricted	0	0	0
Committed	0	0	0
Assigned	0	0	0
Unassigned	4,047,435	246,125	4,293,560
Total fund balances	4,068,781	246,125	4,314,906
Total liabilities, deferred inflows of resources, and fund balances	6,954,569	246,125	7,200,694

Jo Daviess County, Illinois

General Fund

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2019

	County General	Contingency Fund	Total General
Revenues:			
Property taxes	2,458,883	0	2,458,883
Intergovernmental revenue	3,154,574	0	3,154,574
Charges for services	886,735	0	886,735
Licenses and permits	311,077	0	311,077
Interest	45,441	631	46,072
Other revenue	23,690	0	23,690
Total revenues	6,880,400	631	6,881,031
Expenditures:			
Current:			
General control and administration	1,864,135	16,936	1,881,071
County development	228,419	0	228,419
Public safety	3,727,666	0	3,727,666
Judiciary and court related	1,271,343	0	1,271,343
Public Health	78,434	0	78,434
Debt Service - principal payments	0	0	0
Capital outlay	10,935	103,443	114,378
Total expenditures	7,180,932	120,379	7,301,311
Excess (deficiency) of revenues over expenditures	(300,532)	(119,748)	(420,280)
Other financing sources and (uses):			
Transfers in	1,080,497	50,000	1,130,497
Transfers out	(449,841)	0	(449,841)
Net change in fund balance	330,124	(69,748)	260,376
Fund balances, beginning of year	3,738,657	315,873	4,054,530
Fund balances, end of year	4,068,781	246,125	4,314,906

Jo Daviess County, Illinois

Public Health Fund

Combining Balance Sheet

November 30, 2019

ASSETS	Public Health Fund	Catastrophic Health Fund	Total Health Fund
Cash and cash equivalents	688,385	0	688,385
Investments	0	0	0
Receivables, net of allowance for uncollectibles:			
Due from State of Illinois	3,631	0	3,631
Accounts receivable	349,362	0	349,362
Loans	0	0	0
Due from other funds	0	0	0
Prepaid Items	142	0	142
Inventory	10,317	0	10,317
Total assets	1,051,837	0	1,051,837
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts payable	9,261	0	9,261
Accrued payroll	14,740	0	14,740
Due to other funds	0	0	0
Total liabilities	24,001	0	24,001
Deferred inflows of resources -			
Deferred revenue unavailable	35,825	0	35,825
Deferred property tax revenue	347,637	0	347,637
Total deferred inflows of resources	383,462	0	383,462
Fund balances:			
Nonspendable	10,459	0	10,459
Restricted	0	0	0
Committed	0	0	0
Assigned	0	0	0
Unassigned	633,915	0	633,915
Total fund balances	644,374	0	644,374
Total liabilities, deferred inflows of resources, and fund balances	1,051,837	0	1,051,837

Jo Daviess County, Illinois

Public Health Fund

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2019

	Public Health Fund	Catastrophic Health Fund	Total General
Revenues:			
Property taxes	339,623	0	339,623
Intergovernmental revenue	117,444	0	117,444
Charges for services	128,954	0	128,954
Licenses and permits	0	0	0
Interest	2,048	184	2,232
Other revenue	3,533	0	3,533
Total revenues	591,602	184	591,786
Expenditures:			
Current:			
Public Health	582,033	0	582,033
Debt Service - principal payments	0	0	0
Total expenditures	582,033	0	582,033
Excess (deficiency) of revenues over expenditures	9,569	184	9,753
Other financing sources and (uses):			
Transfers in	37,290	0	37,290
Transfers out	(36,419)	(338,949)	(375,368)
Net change in fund balance	10,440	(338,765)	(328,325)
Fund balances, beginning of year	633,934	338,765	972,699
Fund balances, end of year	644,374	0	644,374

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specific projects. The County has the following nonmajor special revenue funds:

County Aid to Bridge Fund: This covers joint funding for County and township bridge projects, culvert replacements and project design. Property tax, interest income and reimbursement from State of Illinois and townships support this fund.

County Motor Fuel Tax Fund: This fund is used for the maintenance of County roads using state approved materials and contractors. Disbursements from this fund include: the County Engineer's salary, IMRF, FICA, and health insurance reimbursements; construction of, maintenance and materials for road maintenance. Monthly allotments from state of Illinois, interest income and reimbursements from the townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 505/8 & 605 ILCS 5/5-701.

State's Attorney Drug Forfeiture Fund: The purpose of this fund is to provide financial support for the State's Attorney Office for expenses incurred as a result of prosecution of drug offenses. Eligible expenses include, but are not limited to: salaries for cash management, training, supplies, and purchase of equipment for case research. Revenue for this fund is derived from the receipt of 12.5% of the fines and forfeitures received by the Illinois State Police as a result of the prosecution of drug offenses. The State's Attorney authorizes expenditures from the fund. This fund was established under the authority of 725 ILCS 175/1 et al.

Public Health Emergency Preparedness Fund: This fund is to cover expenditures related to planning and dealing with public health emergencies. This would include upgrading and maintaining 24/7 response for emergency situations, communicable disease surveillance, health alert network, public health mutual aide, siren alerts, internet capability and risk communication devices and public health responses to national and global health concerns. This fund is established to track federal and state grant money related to public health emergency preparedness.

Dog Fund: This fund is used to cover the costs associated with livestock kills. Revenue for this fund comes from one third of registration fees from the Rabies Fund and interest income. Disbursements include livestock kills and truck purchase. The County Engineer authorizes expenditures from this fund. This fund was established under the authority of Illinois Compiled Statutes 51 O ILCS 5/7 and 510 ILCS 5/19.

Animal Control Fund: The revenue from this fund is disbursed by transferring one third into the Dog Fund and two thirds into the General Fund. This fund derives its revenue from fees for registration, penalties, city contracts, private pick-ups and interest income. Expenditures fall under the guidelines of the General Fund. This fund was established under the authority of Illinois Compiled Statutes 510 ILCS 5/7.

Mental Health Fund: This fund was established to provide funds for community mental health facilities and services. Monies in this fund are allocated annually by the 708 Mental Health Board, subject to approval of the County Board through the annual budget approval process. The revenues of this fund are derived from the Mental Health Tax Levy (405 ILCS 20/.1 et seq.) which is a part of the County's Tax Levy Ordinance.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Special Service District No. One Fund: The purpose of this fund is to provide financial support for the Warren Area Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area No. One which includes Apple River and Warren Townships and parts of Nora and Thompson Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 200/27-5 et seq.

Special Service District No. Two and Four Fund: The purpose of this fund is to provide financial support for the Elizabeth Community Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of the combined Special Service Area No. Two and Four as approved by the County Board on May 16, 2005. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of Illinois Compiled Statutes 35 ILCS 200/27-5 et seq.

Special Service District No. Five Fund: The purpose of this fund is to provide financial support for the Hanover Ambulance Service. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area No. Five which includes Hanover Township and parts of Rice and Elizabeth Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the approved annual Budget, Appropriations & Tax Levy. This fund was established under the authority of 35 ILCS 200/27-5 et seq.

Special Service District No. Six Fund: The purpose of this fund is to provide financial support for the Galena Area Emergency Medical Service District. The revenue for this fund is derived from a tax levied on property within the boundaries of Special Service Area Number Six including all taxable parcels located within the geographical boundaries of Council Hill, East Galena, Rawlins, Scales Mound, Vinegar Hill, and West Galena Townships and parcels located in portions of the geographical boundaries of Guilford, Menominee, and Rice Townships. Funds are disbursed by the County Treasurer following collection of property taxes in accordance with the County Board approved Annual Budget and Appropriations Ordinance and the Annual Tax Levy Ordinance. This fund was established under the authority of 35 ILCS 200/27-5 et seq.

911 Fund: This fund is used to enhance the emergency telephone system of Jo Daviess County. Disbursements are those necessary to continue the implementation of the enhanced 911 system. Revenue for this fund comes from the telephone surcharge and earned interest. The Emergency Telephone System Board authorizes all expenditures. This fund was established under the authority of Illinois Compiled Statutes 50 ILCS 750/1.

Sheriff's Forfeiture Fund: The purpose of this fund is to pay expenses related to the enforcement of laws regulating controlled substances and cannabis and for educational/prevention purposes. Revenue is derived from forfeitures related to arrests and/or seizures made for violations of the Cannabis Control Act and the Controlled Substance Act. Management control of this fund is with the Sheriff and County Treasurer and both must approve expenditures made from this fund. This fund was established under the authority of Illinois Compiled Statutes 720 ILCS 550/1 et seq. and 725 ILCS 150/1 et seq.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Economic Development Investment Fund: The purpose of this fund is to provide a pool of resources that can be used by the County Board to promote economic development throughout the County. This fund was formerly named the Economic Development Revolving Loan Fund. The fund may be used for the following purposes and other similar expenditures deemed by the County Board as promoting the economic development of the County:

- Economic development loans as outlined in the County Board's "Guidelines and Procedures for the Jo Daviess County Economic Development Investment Fund."
- Operational expenditures associated with the Jo Daviess County Economic Development and Planning Department (ED&PD). Eligible expenses include, but are not limited to: personnel costs, supplies and equipment, and contractual services. It is anticipated that interest on fund balance will be sufficient to support operational costs of the ED&PD. Operational funding is to be at the discretion of the County Board on an annual basis.
- Direct investments in projects, approved by the County Board, that directly promote and enhance the economic development of the County.
- Matching fund loans to be used for the purpose of acquiring State and federal economic development grant monies, such as for infrastructure improvements related to the location of a new business or expansion of an existing business in the County. Maximum loan amount is \$100,000.

The revenues of this fund were originally derived from transfers from the former Riverboat Assistance Fund. Revenues from loan repayments, grants, the General Fund, fund balance interest and enterprise zone fees, support this Fund. The County Board authorizes expenditures from this Fund.

LTCB Matching Grant Fund: This fund controls the funds received from the state Local Tourism & Convention Bureau (LTCB) grant program. Disbursements include reimbursement to the Convention & Visitors Bureau's tourism promotion fund and administrative projects eligible for the state program. State hotel/motel taxes support this fund. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

GIS Automation Fund: This fund defrays the cost of equipment, material and necessary expenses incurred by the County in implementing and maintaining the Geographic Information System. Disbursements from this fund are for implementing and maintaining the County's Geographic Information System. A portion of the fee charged for every instrument submitted for recording supports this fund. The Geographic Information System/Information Technology Coordinator authorizes all expenditures from the fund. This fund was established under the authority of Public Act 9170791.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Illinois Municipal Retirement Fund: This fund was established to provide funds for the cost of the County's participation in the Illinois Municipal Retirement Fund (IMRF). The County is authorized to levy the amount necessary to meet its cost (40 ILCS 5/7-101 et seq). There is no rate limit on this levy and the levy is in addition to other taxes levied for County purposes. _

Social Security Tax Fund: This fund was established to provide funds for the cost of the County's participation in the Federal Social Security Insurance Program. The County is authorized to levy the amount necessary to meet its costs (40 ILCS 5/21-110). There is no rate limit on this levy and the levy is in addition to other taxes levied for County purposes. The County is also authorized to levy an additional tax for the payment of the costs of participation in the Federal Medicare Program (40 ILCS 5/21-110.1).

Probation Services Fund: This fund is used for programming and the costs of operating the Probation Department, except for the payment of salaries. The juvenile and adult offender's fees support this fund. The Chief Circuit Judge and Chief Managing Officer of Probation authorize expenditures from the fund. This fund was established under the authority of 730 ILCS 110/15.1.

Extension Education Fund: This fund was established to provide matching funds for the local costs of Cooperative Extension supplementing appropriations by the Illinois General Assembly and the U.S. Congress to the University of Illinois. Monies in this fund are allocated annually to the Cooperative Extension Board through the annual budget approval process. The revenues of this fund are derived from the Extension Education Tax Levy (505 ILCS 45/1-11) which is a part of the County's Tax Levy Ordinance.

Insurance Fund: This fund was established to provide funds for the cost of the County's insurance premiums for liability insurance tort judgements, settlements, or reserves (745 ILCS 10/9-107); and for the costs incurred pursuant to the Workers' Compensation Act (820 ILCS 305/1 et seq.); the Workers' Occupational Diseases Act (820 ILCS 310/1 et seq.) and the Unemployment Insurance Act (820 ILCS 40/5100 et seq.). There is no rate limit on these levies and the levies are in addition to other taxes levied for County purposes.

Circuit Clerk Automation Fund: This fund is used for the purchase of computer software and hardware needed to run the County Court System. Fees collected on civil, criminal, quasi-criminal and traffic cases support the fund. The Clerk of the Circuit Court and Chief Judge of the Circuit Court approve expenditures from the fund. This fund was established under the authority of Illinois Compiled Statutes 705 ILCS 105/27.3a.

Recorder Automation Fund: This fund defrays the cost of converting the Recorder's document storage to computers or micrographics. A portion of the fee charged for every instrument submitted for recording supports this fund. The County Clerk authorizes all expenditures from the fund. This fund was established under the authority of 55 ILCS 5/3-5018.

County Clerk Automation Fund: This fund defrays the cost of converting and maintaining the County Clerk's document storage system for vital records. A portion of the fee charged for certified copies of each birth, death and marriage license issued support this fund. The County Clerk authorizes all expenditures from the fund. This fund was established under the authority of 55 ILCS 5/4-4001.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Court Document Storage Fund: This fund is used for the payment of costs related to the storage of court records. Fees collected on civil, criminal, quasi-criminal and traffic cases support the fund. The Clerk of the Circuit Court approves expenditures, which include payment of costs relative to the storage of court records. This fund was established under the authority of Illinois Compiled Statutes 705 ILCS 105/27.3c.

Tax Sale Automation Fund: This fund is used for costs of hardware, software, research and development and personnel. Revenue for this fund comes from tax sale fees. The County Treasurer and Chief Deputy authorize expenditures from this fund with final approval from the County Board. This fund was established under the authority of 35 ILCS 200/21-245.

Election Equipment Fund: This fund is for punch-card equipment buy-out. It is partially funded by a grant from the federal government as a result of the Help America Vote Act of 2002 (H.R.3295). The Act established a program to provide funds to states to replace punch-card and lever voting machines.

Maintenance and Child Support Fund: The revenue collected is to be used by the Circuit Clerk, who has the management control of this fund, to maintain child support and maintenance orders and to record all payments. The fees collected from the payer of child support and maintenance support the fund. This fund was established under the authority of 705 ILCS 105/27.1 (u)(3); 705 ILCS 105/27.1a(bb)(4); 705 ILCS 105/27.2(bb)(4); and 705 ILCS 105/27.2a(bb)(4).

Probation EMHD Program Fund: The rental of Electronic Monitoring Equipment is handled through this account. Disbursement from this fund relates to the cost of operating the Electronic Monitoring program. Fees from offenders placed on Electronic Monitoring support this fund. The Chief Managing Officer of Probation authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-6-3 (1 O)(V).

Sheriff DUI Fund: The purpose of this fund is to pay for law enforcement equipment that will assist in the prevention of alcohol related criminal violence. Revenue is derived from fines and forfeitures received through the Circuit Clerk. Management control of this fund is with the Sheriff and County Treasurer and both individuals must approve expenditures made from this fund. This fund was established under the authority of 625 ILCS 5/11-501 U) et seq.

Sheriff Vehicle Fund: The purpose of this fund is to pay for the acquisition or maintenance of law enforcement vehicles for the Jo Daviess County Sheriff's Office. Revenue is derived from fees paid by persons who, after a court appearance, receive a disposition of court supervision for a violation of any provision of the Illinois Vehicle Code. Management control of this fund is with the Sheriff and County Treasurer; both must approve expenditures made from this fund. This fund was established under the authority of 625 ILCS 5/16-104 (c) et seq. effective January 1, 2006.

Circuit Clerk Operation and Administrative Fund: The purpose of the fund is to deposit and disburse funds collected from defendants who receive a disposition of court supervision after a court appearance on an offense under the Illinois Vehicle Code. The assessment fee will be \$4.50 per defendant. Management control of this fund is with the Circuit Clerk. Authority to collect this fee is found in SB 1089.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Tourism Promotion Fund: This is used to promote tourism in the County and to operate the Galena/Jo Daviess County Convention and Visitors Bureau. Disbursements from this fund include: staff salaries and benefits; CVB Board of Directors expenses; promotion expenses; local promotion grants; phone and information centers; county administrative fee; and transfer to tourism capital development fund. The County hotel/motel tax, established pursuant to 55 ILCS 5/5-1030, partnership dues, state grants, and the triathlon fees support this fund. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

Circuit Court Clerk Electronic Citation Fund: The purpose of this fund is to defray the expenses of the Circuit Clerk's Office for establishing and maintaining electronic citations. Revenue for this fund is derived from fees collected from defendants on a judgment of guilty or a grant of supervision for a violation of any traffic, misdemeanor, municipal ordinance, or conservation case. The Clerk of Court collects the electronic citation fee, 60% of the fee is deposited into the Circuit Court Clerk Electronic Citation Fund and 40% of the fee is disbursed to the arresting agency to defray expenses related to the establishment and maintenance of electronic citations. The Circuit Court Clerk shall be the custodian, ex officio, of the Circuit Court Clerk Electronic Citation Fund and shall use the fund to perform the duties required by the office for establishing and maintaining electronic citations. This fund shall be audited by the County's auditor. This Fund was established under the authority of 705 ILCS 105/27.3e.

Law Library Fund: The purpose of this fund is to maintain and pay for all expenses associated with the Jo Daviess County Law Library. Revenues for this fund are derived from fees collected by the Jo Daviess County Circuit Clerk at the time of filing of first pleading, paper or other appearance filed by each party in all civil cases. Disbursements from this fund shall be made by the Jo Daviess County Treasurer on the order of the Chief Judge of the Circuit Court of Jo Daviess County. This fund shall be audited by the County's auditor. This Fund was established under the authority of 55 ILCS 5/5-39001.

Circuit Clerk Unclaimed Bail Fund: The purpose of this fund is to account for unclaimed bail. 725 ILCS 5/110-17 Section 11017-4d of the Clerks of Courts Act, authorizes each Circuit Court Clerk to place unclaimed bail in an account with the Treasurer of the County. The provisions of the Uniform Dispositions of Unclaimed Property Act state, any sum of money deposited by any person to secure his release from custody which remains unclaimed by the persons entitled to its return for 3 years after the conditions of the bail bond have been performed and the accused has been discharged from all obligations in the cause shall be presumed to be abandoned. The Clerk of the Circuit Court, as soon thereafter as practicable, shall cause notice to be published once, in English, in a newspaper or newspapers of general circulation in the county wherein the deposit of bond was received. The abandoned property will be placed in the custody of the Treasurer of the County, not later than 85 days after such publication, to whom all further claims must thereafter be directed. The Treasurer of the County shall keep just and true accounts of all moneys paid into the treasury, and if any person appears within 5 years after the deposit of moneys by the Clerk of the Circuit Court and claims any money paid into the treasury. All claims which are not filed within the 5-year period shall be forever barred and funding be placed into the County general fund.

Sale in Error Fund: This fund is used to pay the refund of interest and costs to a tax sale certificate holder that has received a sale in error declaration. Revenue from this fund will come from fees generated at the tax sale. The County Treasurer and the Chief Deputy authorize expenditures from this fund with the final claim approval from the County Board. This fund was established under the authority of 35 ILCS 200/21-310.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

JDC Natural Emergency Services Communications Fund: This fund was established by the Sheriff to receive public and private funding support for major improvements and/or replacements of the county-wide radio system utilized by all emergency services of Jo Daviess County to include all fire departments, ambulance services and law enforcement agencies. The sources of revenue include but are not limited to grant funding, direct state and/or federal assistance, private donations and local/county funds. Primary expenses shall be only those that will provide major improvements or replacements of existing communications infrastructure for the radio system. There is no statutory reference for this fund outside the statutory authority established for the Office of the Sheriff.

Sobriety Court Fund: The purpose of this fund is to provide financial support for the operation and administration of the Jo Daviess County Sobriety Court. Revenue for this fund is derived from fees collected from defendants on a judgment of guilty or grant of supervision for violations of the Illinois Vehicle Code or under Section 5-9-1 of the Unified Code of Corrections for a felony; for a Class A, Class B, or Class C misdemeanor; for a petty offense; and for a business offense. The Clerk of Court collects the fees and remits the fees to the Sobriety Court Fund, less 5%, retained as fee income to the Clerk of Court to be used to defray the costs of collection and disbursement of the sobriety court fees. The Director of the Jo Daviess County Probation Department administers expenditures from this fund. This Fund was established under the authority of 55 ILCS 5/5-1101 et al.

County Jail Medical Costs Fund: The purpose of this fund is to pay expenditures related to necessary medical services for all prisoners in the Jo Daviess County jail. Revenue is derived from a \$10.00 fee for each conviction or order of supervision for a criminal violation, other than a petty offense or business offense, committed in the County. This Fund was established under the authority of 730 ILCS 125/17 et seq.

Coroner's Equipment and Operations Fund: This fund is to be used solely for the purchase of electronic and forensic identification equipment or other related supplies and the operating expenses of the coroner's office. Revenue is derived from Coroner's fees collected for; transcript of sworn testimony, autopsy reports, verdict of a coroner's jury, toxicology report, print of or an electronic file containing a picture obtained by the coroner, miscellaneous reports including artist's drawings but not including police reports and a coroner's or medical examiner's permit to cremate a dead human body. This Fund was established under authority 55 ILCS 5/4-7001, effective July 2010.

County Pet Population Fund: This fund is used to offer financial assistance to low income residents to have their pets spayed or neutered. To qualify for the program, the pet owner must meet Federal Poverty Guidelines and be a resident of Jo Daviess County. Revenue for this fund is derived from \$10.00 of the minimum differential fee charged for each unspayed female dog and unneutered male dog registered in Jo Daviess County. All minimum differential fees collected shall be remitted to the County Treasurer, who shall place such money in this fund. The County Board of Health has management control of this fund; the Public Health Administrator authorizes expenditures from this fund. This fund was established under the authority of the 510 ILCS 5/3.

State's Attorney Drug Addiction Fund: This fund is used to fund drug addiction services. Revenue from this fund is derived from fees collected from any person who violates Section 4 of the Cannabis Control Act, Public Act 99-367. 720 ILCS 550/4(a)(2), authorizes the Circuit Clerk to collect a fee of \$15 for the County to fund drug addiction services, and \$10 for the States Attorney 720 ILCS 550/4(a)(4). The States Attorney approves expenditures from this fund. This fund was established under the authority of 720 ILCS 550/4(a)(2) and (a)(4).

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Veterans Assistance Program Fund: This fund is used for revenue and expenses associated with the Jo Daviess County Veterans Assistance Program with revenues derived in the County's General Fund. The amount of annual funding provided by Jo Daviess County to the Veterans Assistance Program is subject to annual County Board budget and appropriation approval. Expenses are authorized by the Jo Daviess County Board.

Federal Aid Matching Fund: This fund is used for the County match for projects funded with federal funds such as reimbursement to the state of Illinois for construction projects. Property tax and interest support this fund. The County Engineer authorizes expenditures from this fund. This fund was established under the authority of 605 ILCS 5/5-603.

County Transit Fund: This fund is used to account for the receipt and distribution of certain federal and state public transportation grants. Jo Daviess County is the grantee and through agreement, The Workshop is the Operator and responsible for managing and operating the Jo Daviess County Transit System. The Jo Daviess County Transit was developed under Section 5311 of Section 313 of the Surface Transportation Act of 1978.

Jo Daviess County Natural Hazard Mitigation Fund: This fund was established to account for the receipt and distribution of federal (FEMA) and state (IEMA) natural hazard mitigation grants. Grants may include natural hazard mitigation planning grants and grants for natural hazard mitigation projects in Jo Daviess County. Regulations governing mitigation planning and requirements for local mitigation plans are published under 44 CFR §201.6.

State's Attorney Records Automation Fund: The purpose of this fund is to discharge the expenditures of the State's Attorney's Office for establishing and maintaining the automated record keeping systems. Revenue for this fund is derived from fees collected from defendants on judgment of guilty or a grant of supervision for a violation of any provision of the Illinois Vehicle Code or any felony, misdemeanor, or petty offense. The Clerk of the Court collects the fee and remits the fees monthly to the county treasurer, to be deposited by him or her into a special fund designated as the State's Attorney Records Automation Fund. Expenditures from this fund may be made by the State's Attorney for hardware, software, research, and development costs and personnel related thereto. This fund was established under the authority of 55 ILCS 5/4-2002.

Juvenile Justice Fund: The purpose of this fund is to pay expenses associated with the Jo Daviess County Youth Diversion Program. This program was established under the authority of 705 ILCS 405/6-9 and is administered by the Jo Daviess County Juvenile Justice Council. Revenue for this fund is derived from Youth Diversion fees that are collected by the clerk of the circuit court. A Youth Diversion fee of \$5.00 is assessed on a judgment of guilty or grant of supervision for a violation of the Illinois Vehicle Code or a violation of a similar provision contained in a county or municipal ordinance committed in the county; or on a judgment of guilty or a grant of supervision under Section 5-9-1 of the unified Code of Corrections for a Felony; for a Class A, Class B, or Class C Misdemeanor; for a petty offense; and for a business offense. The clerk of court shall collect the fees established and must remit the fees to the Youth Diversion Program monthly, less 5%, which is to be retained as fee income to the office of the clerk of the circuit court. This Fund was established under the authority of 55 ILCS 5/5-110.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Special Revenue Funds (continued)

Public Defender Automation Fund: This fund was established to defray the expense of establishing and maintaining automated record keeping systems in the offices of the Public Defender. Revenue for this fund is derived from the criminal and traffic assessments to be charged by the Clerk of the Circuit Court, as established in Jo Daviess County Resolution number R2019-16. The money collected by the Clerk of the Circuit Court for this fund is remitted monthly by the Clerk of the Circuit Court to the County Treasurer for deposit in this fund. Expenditures from this fund may be made by the Public Defender for hardware, software, and research and development related to automated record keeping systems. This fund was established under the authority of 705 ILCS 135/1-1.

Capital Project Funds

These funds are used to account for the County's purchase or construction of capital facilities or capital equipment. The County has the following nonmajor capital projects funds:

Public Health Capital Investment Fund: This fund is used for major equipment purchases, building improvement and maintenance and any unforeseen expenses for the operation of the Public Health Department services. This fund was established under the authority of the Jo Daviess County Board of Health.

Tourism Capital Development Fund: Disbursements from this fund include capital improvements to buildings used for tourism promotion and administration. This fund's revenue is supplied by the County hotel/motel tax. The County Board approves disbursements from this fund. This fund was established pursuant to action by the County Board.

County Capital Investment Fund: This fund was established to accumulate funds for the cost of: major capital expenditures, including new construction, remodeling and maintenance; and major, one-time program expenditures. This fund was originally established by the transfer of monies from the former Riverboat Assistance Fund and subsequently funded by the transfer of funds from the General Fund. Expenditures from this fund are included in the annual budget and payments from the fund authorized by the County Board.

County Capital Equipment Replacement Fund: This fund was established to accumulate funds for the cost of replacing or planning for the future purchase of major capital equipment items. County departments and offices include in their annual budgets and transfer to the Capital Equipment Replacement Fund amounts to cover the cost of the future purchase of replacement or new equipment items. Expenditures from this fund are included in the annual budget and payments from the fund are authorized by the County Board.

County Highway Capital Investment Fund: This fund was established to accumulate funds for the cost of major capital expenditures, including new road construction, major road rehabilitation projects, bridges, drainage structures and similar projects. Revenues are normally derived from fund transfers from the Highway Fund and other sources. Expenditures from this fund are included in the annual budget and payments from this fund are authorized by the County Board.

Jo Daviess County, Illinois

Nonmajor Governmental Fund Descriptions

Capital Project Funds (continued)

GIS Capital Equipment & Investment Fund: This fund was established to accumulate funds for the cost of capital equipment replacement (computers, monitors, servers, etc.) and capital investment projects (orthophotography updates, GIS web development, etc.) within the GIS program. Revenues are normally derived from fund transfers from the GIS Automation Fund and other sources. Expenditures from this fund are included in the annual budget and payments from the fund authorized by the County Board.

ETSB Capital Equipment & Investment Fund: This special fund was established by the Jo Daviess County Emergency Telephone System Board (ETSB) to accumulate funds for the cost of replacing or planning for the future purchase of capital equipment and capital investment projects associated with the Jo Daviess County 9-1-1 system. Expenditures from this fund may be made only as allowed per 50 ILCS 750/ Emergency Telephone System Act. The primary source of revenue for this fund is inter-fund transfers from the 9-1-1 fund, earned interest and may also include grant funding, direct state and/or federal assistance, private donations, and local/county funds. The Emergency Telephone System Board authorizes all disbursements from this fund.

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

November 30, 2019

	Total Nonmajor Governmental	Special Revenue			
		County Aid to Bridge Fund	County Motor Fuel Tax Fund	State's Attorney Drug Forfeiture Fund	Home Health Care Fund
ASSETS					
Cash and cash equivalents	11,710,487	420,947	547,135	3,789	0
Receivables, net of allowance:	0				
Due from State of Illinois	779,208	35,446	92,748	0	0
Accounts receivable	3,280,211	522,827	843	0	0
Loans	300,000	0	0	0	0
Due from other funds	0	0	0	0	0
Prepaid items	1,574	0	0	0	0
Inventory	0	0	0	0	0
Total assets	16,071,480	979,220	640,726	3,789	0
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	1,018,070	8,600	17,183	0	0
Accrued payroll	48,683	0	4,437	0	0
Accrued compensated absences	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	4,338	0	0	0	0
Total liabilities	1,071,091	8,600	21,620	0	0
Deferred inflows of resources -					
Deferred property tax revenue	3,035,367	371,648	0	0	0
Fund balances:					
Nonspendable	1,574	0	0	0	0
Restricted	8,826,228	598,972	619,106	3,789	0
Committed	699,394	0	0	0	0
Assigned	2,437,826	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	11,965,022	598,972	619,106	3,789	0
Total liabilities, deferred inflows of resources and fund balances	16,071,480	979,220	640,726	3,789	0

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue					
	HHC Memorial Fund	Public Health Emergency Preparedness Fund	Dog Fund	Animal Control Fund	Mental Health Fund	Special Service District No. One Fund
ASSETS						
Cash and cash equivalents	0	20,185	0	140,523	267,460	14,793
Receivables, net of allowance:	0	0	0	0	0	0
Due from State of Illinois	0	3,697	0	0	0	0
Accounts receivable	0	0	0	5,664	355,854	101,627
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid items	0	0	0	19	0	0
Inventory	0	0	0	0	0	0
Total assets	0	23,882	0	146,206	623,314	116,420
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	0	3,842	155,741	14,648
Accrued payroll	0	0	0	1,947	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	500	0
Total liabilities	0	0	0	5,789	156,241	14,648
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	355,854	101,627
Fund balances:						
Nonspendable	0	0	0	19	0	0
Restricted	0	23,882	0	140,398	111,219	145
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	0	23,882	0	140,417	111,219	145
Total liabilities, deferred inflows of resources and fund balances	0	23,882	0	146,206	623,314	116,420

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

ASSETS	Special Revenue					
	Special Service District No. Two and Four Fund	Special Service District No. Five Fund	Special Service District No. Six Fund	911 Fund	Sheriff's Forfeiture Fund	Economic Development Investment Fund
Cash and cash equivalents	11,972	5,483	244,504	876,230	6,371	699,394
Receivables, net of allowance:						
Due from State of Illinois	0	0	0	166,574	149	0
Accounts receivable	63,485	27,741	381,387	162	19	0
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	0	0	0	886	0
Inventory	0	0	0	0	0	0
Total assets	75,457	33,224	625,891	1,042,966	7,425	699,394
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	11,861	5,433	0	11,008	181	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	11,861	5,433	0	11,008	181	0
Deferred inflows of resources -						
Deferred property tax revenue	63,485	27,741	381,387	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	886	0
Restricted	111	50	244,504	1,031,958	6,358	0
Committed	0	0	0	0	0	699,394
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	111	50	244,504	1,031,958	7,244	699,394
Total liabilities, deferred inflows of resources and fund balances	75,457	33,224	625,891	1,042,966	7,425	699,394

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue					
	LTCB Matching Grant Fund	GIS Automation Fund	Illinois Municipal Retirement Fund	Social Security Tax Fund	Probation Services Fund	Extension Education Fund
ASSETS						
Cash and cash equivalents	1	65,114	607,106	242,680	97,176	1
Receivables, net of allowance:	0	0	0	0	0	0
Due from State of Illinois	0	13,800	0	0	1,480	0
Accounts receivable	0	581	644,827	311,062	75	82,838
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	660	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	1	80,155	1,251,933	553,742	98,731	82,839
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	2,175	384	484	978	0
Accrued payroll	0	4,675	22,811	13,678	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	6,850	23,195	14,162	978	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	644,827	311,062	0	82,838
Fund balances:						
Nonspendable	0	660	0	0	0	0
Restricted	1	72,645	583,911	228,518	97,753	1
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	1	73,305	583,911	228,518	97,753	1
Total liabilities, deferred inflows of resources and fund balances	1	80,155	1,251,933	553,742	98,731	82,839

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue				
	Insurance Fund	Circuit Clerk Automation Fund	Recorder Automation Fund	County Clerk Automation Fund	Court Document Storage Fund
ASSETS					
Cash and cash equivalents	794,821	95,724	164,622	50,794	252,024
Receivables, net of allowance:					
Due from State of Illinois	0	4,246	5,010	488	4,269
Accounts receivable	323,250	7	0	0	9
Loans	0	0	0	0	0
Due from other funds	0	0	0	0	0
Prepaid Items	0	0	0	0	0
Inventory	0	0	0	0	0
Total assets	1,118,071	99,977	169,632	51,282	256,302
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	5,041	0	1,182	631	5,546
Accrued payroll	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	0	0	0	0	0
Total liabilities	5,041	0	1,182	631	5,546
Deferred inflows of resources -					
Deferred property tax revenue	323,250	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	789,780	99,977	168,450	50,651	250,756
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	789,780	99,977	168,450	50,651	250,756
Total liabilities, deferred inflows of resources and fund balances	1,118,071	99,977	169,632	51,282	256,302

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue					
	Tax Sale Automation Fund	Election Equipment Fund	Maintenance and Child Support Fund	Probation EMHD Program Fund	Sheriff DUI Fund	Sheriff Vehicle Fund
ASSETS						
Cash and cash equivalents	11,086	7,519	42,480	3,879	31,735	18,328
Receivables, net of allowance:	0	0				
Due from State of Illinois	0	0	70	0	882	596
Accounts receivable	10	0	0	0	6,958	5
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	11,096	7,519	42,550	3,879	39,575	18,929
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	0	0	0	7,342
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	0	0	0	0	7,342
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	11,096	7,519	42,550	3,879	39,575	11,587
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	11,096	7,519	42,550	3,879	39,575	11,587
Total liabilities, deferred inflows of resources and fund balances	11,096	7,519	42,550	3,879	39,575	18,929

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

ASSETS	Special Revenue					
	Circuit Clerk Operation and Administrative Fund	Tourism Promotion Fund	Circuit Clerk Electronic Citation Fund	Law Library Fund	Circuit Clerk Unclaimed Bail Fund	Sale in Error Fund
Cash and cash equivalents	30,006	505,610	9,806	16,595	4,985	151,052
Receivables, net of allowance:						
Due from State of Illinois	1,098	0	1,279	510	0	0
Accounts receivable	13	78,273	0	0	0	0
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	31,117	583,883	11,085	17,105	4,985	151,052
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	659	154,496	0	0	0	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	659	154,496	0	0	0	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	30,458	429,387	11,085	17,105	4,985	151,052
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	30,458	429,387	11,085	17,105	4,985	151,052
Total liabilities, deferred inflows of resources and fund balances	31,117	583,883	11,085	17,105	4,985	151,052

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue					
	Rentech Energy Escrow Fund	JDC Natural Emergency Services Communication Fund	Sobriety Court Fund	County Jail Medical Costs Fund	Coroner's Equipment and Operations Fund	County Pet Population Fund
ASSETS						
Cash and cash equivalents	0	297,515	0	2,761	61,488	13,400
Receivables, net of allowance:						
Due from State of Illinois	0	106	0	163	0	0
Accounts receivable	0	0	0	0	0	620
Loans	0	0	0	0	0	0
Due from other funds	0	0	0	0	0	0
Prepaid items	0	0	0	0	0	0
Inventory	0	0	0	0	0	0
Total assets	0	297,621	0	2,924	61,488	14,020
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	0	2,914	0	0
Accrued payroll	0	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	0	0	0
Total liabilities	0	0	0	2,914	0	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	0	297,621	0	10	61,488	14,020
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	0	297,621	0	10	61,488	14,020
Total liabilities, deferred inflows of resources and fund balances	0	297,621	0	2,924	61,488	14,020

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

ASSETS	Special Revenue					
	State's Attorney Drug Addiction Fund	Veterans Assistance Program Fund	Federal Aid Matching Fund	County Transit Fund	JDC Natural Hazard Mitigation Fund	State's Attorney Records Automation Fund
Cash and cash equivalents	181	2,005	1,739,320	594,043	5	10,573
Receivables, net of allowance:						
Due from State of Illinois	0	0	0	434,453	11,676	130
Accounts receivable	0	0	371,648	2	0	0
Loans	0	0	0	300,000	0	0
Due from other funds	0	0	0	0	0	0
Prepaid Items	0	0	0	9	0	0
Inventory	0	0	0	0	0	0
Total assets	181	2,005	2,110,968	1,328,507	11,681	10,703
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	0	0	49,818	466,011	11,676	0
Accrued payroll	0	0	0	1,135	0	0
Accrued compensated absences	0	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0	0
Due to other funds	0	0	0	3,838	0	0
Total liabilities	0	0	49,818	470,984	11,676	0
Deferred inflows of resources -						
Deferred property tax revenue	0	0	371,648	0	0	0
Fund balances:						
Nonspendable	0	0	0	9	0	0
Restricted	181	2,005	1,689,502	857,514	5	10,703
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	181	2,005	1,689,502	857,523	5	10,703
Total liabilities, deferred inflows of resources and fund balances	181	2,005	2,110,968	1,328,507	11,681	10,703

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Special Revenue		Capital Projects		
	Juvenile Justice Fund	Public Defender Records Automatic Fund	Public Health Capital Investment Fund	Tourism Capital Development Fund	County Capital Investment Fund
ASSETS					
Cash and cash equivalents	9,581	54	1,041,534	300,268	267,452
Receivables, net of allowance:					
Due from State of Illinois	312	26	0	0	0
Accounts receivable	3	0	1	0	8
Loans receivable	0	0	0	0	0
Due from other funds	0	0	0	0	0
Prepaid items	0	0	0	0	0
Inventory	0	0	0	0	0
Total assets	9,896	80	1,041,535	300,268	267,460
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	10	0	153	0	8,935
Accrued payroll	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	0	0	0	0	0
Total liabilities	10	0	153	0	8,935
Deferred inflows of resources -					
Deferred property tax revenue	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	9,886	80	0	0	0
Committed	0	0	0	0	0
Assigned	0	0	1,041,382	300,268	258,525
Unassigned	0	0	0	0	0
Total fund balances	9,886	80	1,041,382	300,268	258,525
Total liabilities, deferred inflows of resources and fund balances	9,896	80	1,041,535	300,268	267,460

Jo Daviess County, Illinois

Combining Balance Sheet

Nonmajor Government Funds (Continued)

November 30, 2019

	Capital Projects				
	County Capita Equipment Replacement Fund	Home Health Care Capital Equipment Fund	County Highway Capital Investment Fund	GIS Capital Equipment & Investment Fund	ETSB Capital Equipment & Investment Fund
ASSETS					
Cash and cash equivalents	367,515	0	341,558	69,091	130,213
Receivables, net of allowance:					
Due from State of Illinois	0	0	0	0	0
Accounts receivable	187	0	55	170	0
Loans	0	0	0	0	0
Due from other funds	0	0	0	0	0
Prepaid items	0	0	0	0	0
Inventory	0	0	0	0	0
Total assets	367,702	0	341,613	69,261	130,213
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	0	0	70,798	340	0
Accrued payroll	0	0	0	0	0
Accrued compensated absences	0	0	0	0	0
Funds held in trust	0	0	0	0	0
Due to other funds	0	0	0	0	0
Total liabilities	0	0	70,798	340	0
Deferred inflows of resources -					
Deferred property tax revenue	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	0	0	0	0	0
Committed	0	0	0	0	0
Assigned	367,702	0	270,815	68,921	130,213
Unassigned	0	0	0	0	0
Total fund balances	367,702	0	270,815	68,921	130,213
Total liabilities, deferred inflows of resources and fund balances	367,702	0	341,613	69,261	130,213

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended November 30, 2019

	Total Nonmajor Governmental	County Aid to Bridge Fund	Special Revenue		
			County Motor Fuel Tax Fund	State's Attorney Drug Forfeiture Fund	Home Health Care Fund
Revenues:					
Property taxes	2,933,963	364,509	0	0	0
Intergovernmental revenue	2,922,628	412,758	500,134	0	0
Charges for services	905,228	0	0	113	0
Fees and fines	0	0	0	0	0
Licenses and permits	102,988	0	0	0	0
Interest	94,243	4,192	3,591	1	0
Miscellaneous	47,572	0	5,630	0	0
Total revenues	7,006,622	781,459	509,355	114	0
Expenditures:					
Current:					
General control and administration	687,123	0	0	0	0
County development	1,092,283	0	0	0	0
Public safety	97,083	0	0	0	0
Judiciary and court related	32,423	0	0	0	0
Highways and bridges	1,780,033	268,378	525,357	0	0
Public health	410,761	0	0	0	0
Mental health	281,670	0	0	0	0
Debt service:					
Principal	112,195	0	0	0	0
Interest	5,005	0	0	0	0
Capital outlay	708,185	0	0	0	0
Total expenditures	5,206,761	268,378	525,357	0	0
Excess (deficiency) of revenues over expenditures	1,799,861	513,081	(16,002)	114	0
Other financing sources and (uses):					
Transfers in	1,169,230	0	0	0	0
Transfers out	(1,337,291)	(50,000)	0	0	0
Net change in fund balance	1,631,800	463,081	(16,002)	114	0
Fund balances, beginning of year	10,333,222	135,891	635,108	3,675	0
Fund balances, end of year	11,965,022	598,972	619,106	3,789	0

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					Special Service District No. One Fund
	HHC Memorial Fund	Public Health Emergency Preparedness Fund	Dog Fund	Animal Control Fund	Mental Health Fund	
Revenues:						
Property taxes	0	0	0	0	347,651	81,045
Intergovernmental revenue	0	37,398	0	0	0	0
Charges for services	0	0	0	13,315	0	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	80,729	0	0
Interest	0	66	0	376	1,477	145
Miscellaneous	0	0	0	529	0	0
Total revenues	0	37,464	0	94,949	349,128	81,190
Expenditures:						
Current:						
General control and administration	0	0	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	107,165	0	81,045
Mental health	0	0	0	0	281,670	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	0	0	0	107,165	281,670	81,045
Excess (deficiency) of revenues over expenditures	0	37,464	0	(12,216)	67,458	145
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	0
Transfers out	0	(37,290)	0	(8,775)	(1,000)	0
Net change in fund balance	0	174	0	(20,991)	66,458	145
Fund balances, beginning of year	0	23,708	0	161,408	44,761	0
Fund balances, end of year	0	23,882	0	140,417	111,219	145

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	Special Service District No. Two and Four Fund	Special Service District No. Five Fund	Special Service District No. Six Fund	911 Fund	Sheriff's Forfeiture Fund	Economic Development Investment Fund
Revenues:						
Property taxes	61,720	27,755	376,880	0	0	0
Intergovernmental revenue	0	0	0	0	0	0
Charges for services	0	0	0	497,060	2,730	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	111	50	674	3,661	23	15,047
Other revenue	0	0	0	162	13,386	0
Total revenues	61,831	27,805	377,554	500,883	16,139	15,047
Expenditures:						
Current:						
General control and administration	0	0	0	0	0	0
County development	0	0	0	0	0	55,508
Public safety	0	0	0	35,448	11,514	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	61,720	27,755	133,050	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	39,026	0	0
Total expenditures	61,720	27,755	133,050	74,474	11,514	55,508
Excess (deficiency) of revenues over expenditures	111	50	244,504	426,409	4,625	(40,461)
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	0
Transfers out	0	0	0	(168,291)	0	(15,507)
Net change in fund balance	111	50	244,504	258,118	4,625	(55,968)
Fund balances, beginning of year	0	0	0	773,840	2,619	755,362
Fund balances, end of year	111	50	244,504	1,031,958	7,244	699,394

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	LTCB Matching Grant Fund	GIS Automation Fund	Illinois Municipal Retirement Fund	Social Security Tax Fund	Probation Services Fund	Extension Education Fund
Revenues:						
Property taxes	0	0	594,744	311,021	0	80,926
Intergovernmental revenue	0	0	43,100	23,900	0	0
Charges for services	0	171,239	0	0	27,182	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	0	165	4,177	1,844	1,191	145
Other revenue	0	20	0	0	52	0
Total revenues	0	171,424	642,021	336,765	28,425	81,071
Expenditures:						
Current:						
General control and administration	0	163,569	2,308	2,517	0	0
County development	0	0	0	0	0	81,071
Public safety	0	0	0	0	0	0
Judiciary and court related	0	0	0	0	19,118	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	0	163,569	2,308	2,517	19,118	81,071
Excess (deficiency) of revenues over expenditures	0	7,855	639,713	334,248	9,307	0
Other financing sources and (uses):						
Transfers in	0	32,775	0	0	26,351	0
Transfers out	0	(28,172)	(531,568)	(325,057)	(5,000)	0
Net change in fund balance	0	12,458	108,145	9,191	30,658	0
Fund balances, beginning of year	1	60,847	475,766	219,327	67,095	1
Fund balances, end of year	1	73,305	583,911	228,518	97,753	1

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue				
	Insurance Fund	Circuit Clerk Automation Fund	Recorder Automation Fund	County Clerk Automation Fund	Court Document Storage Fund
Revenues:					
Property taxes	323,203	0	0	0	0
Intergovernmental revenue	0	0	0	0	0
Charges for services	0	41,589	53,814	4,756	39,240
Fees and fines	0	0	0	0	0
Licenses and permits	0	0	0	0	0
Interest	2,214	1,412	3,630	1,230	188
Other revenue	5,339	7	0	0	9
Total revenues	330,756	43,008	57,444	5,986	39,437
Expenditures:					
Current:					
General control and administration	376,683	21,269	49,874	1,066	13,941
County development	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	0	0	0	0	0
Highways and bridges	0	0	0	0	0
Public health	0	0	0	0	0
Mental health	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	376,683	21,269	49,874	1,066	13,941
Excess (deficiency) of revenues over expenditures	(45,927)	21,739	7,570	4,920	25,496
Other financing sources and (uses):					
Transfers in	10,828	0	0	0	0
Transfers out	0	(20,604)	0	0	0
Net change in fund balance	(35,099)	1,135	7,570	4,920	25,496
Fund balances, beginning of year	824,879	98,842	160,880	45,731	225,260
Fund balances, end of year	789,780	99,977	168,450	50,651	250,756

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	Tax Sale Automation Fund	Election Equipment Fund	Maintenance and Child Support Fund	Probation EMHD Program Fund	Sheriff DUI Fund	Sheriff Vehicle Fund
Revenues:						
Property taxes	0	0	0	0	0	0
Intergovernmental revenue	0	6,887	1,416	0	5,774	0
Charges for services	1,970	0	0	0	8,759	3,471
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	0
Interest	23	1	92	0	0	92
Other revenue	230	0	0	0	12	21,442
Total revenues	2,223	6,888	1,508	0	14,545	25,005
Expenditures:						
Current:						
General control and administration	1,482	0	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	3,727	31,149
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	93,860
Total expenditures	1,482	0	0	0	3,727	125,009
Excess (deficiency) of revenues over expenditures	741	6,888	1,508	0	10,818	(100,004)
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	84,000
Transfers out	(2,000)	0	(10,000)	0	0	0
Net change in fund balance	(1,259)	6,888	(8,492)	0	10,818	(16,004)
Fund balances, beginning of year	12,355	631	51,042	3,879	28,757	27,591
Fund balances, end of year	11,096	7,519	42,550	3,879	39,575	11,587

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	Circuit Clerk Operation and Administrative Fund	Tourism Promotion Fund	Circuit Clerk Electronic Citation Fund	Law Library Fund	Circuit Clerk Unclaimed Bail Fund	Sale in Error Fund
Revenues:						
Property taxes	0	0	0	0	0	0
Intergovernmental revenue	0	950,925	0	0	0	0
Charges for services	6,657	3,689	0	0	0	11,940
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	6,328	5,290	0	0
Interest	443	1,060	11	26	25	2,220
Other revenue	13	0	0	0	0	0
Total revenues	7,113	955,674	6,339	5,316	25	14,160
Expenditures:						
Current:						
General control and administration	0	0	0	0	0	566
County development	0	955,704	0	0	0	0
Public safety	0	0	0	0	0	0
Judiciary and court related	4,035	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	4,035	955,704	0	0	0	566
Excess (deficiency) of revenues over expenditures	3,078	(30)	6,339	5,316	25	13,594
Other financing sources and (uses):						
Transfers in	0	0	0	0	0	0
Transfers out	0	0	0	0	0	0
Net change in fund balance	3,078	(30)	6,339	5,316	25	13,594
Fund balances, beginning of year	27,380	429,417	4,746	11,789	4,960	137,458
Fund balances, end of year	30,458	429,387	11,085	17,105	4,985	151,052

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	Rentech Energy Escrow Fund	JDC Natural Emergency Services Communication Fund	Sobriety Court Fund	County Jail Medical Costs Fund	Coroner's Equipment and Operations Fund	County Pet Population Fund
Revenues:						
Property taxes	0	0	0	0	0	0
Intergovernmental revenue	0	2,028	0	0	0	0
Charges for services	0	3,196	1,896	2,842	8,312	0
Fees and fines	0	0	0	0	0	0
Licenses and permits	0	0	0	0	0	7,390
Interest	0	863	279	2	908	47
Other revenue	0	0	0	0	0	0
Total revenues	0	6,087	2,175	2,844	9,220	7,437
Expenditures:						
Current:						
General control and administration	0	109	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	3,303	266	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	0	0	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	112,195	0	0	0	0
Interest	0	5,005	0	0	0	0
Capital outlay	0	12,913	0	0	0	0
Total expenditures	0	130,222	0	3,303	266	0
Excess (deficiency) of revenues over expenditures	0	(124,135)	2,175	(459)	8,954	7,437
Other financing sources and (uses):						
Transfers in	0	125,534	0	0	0	0
Transfers out	0	0	(26,351)	0	0	0
Net change in fund balance	0	1,399	(24,176)	(459)	8,954	7,437
Fund balances, beginning of year	0	296,222	24,176	469	52,534	6,583
Fund balances, end of year	0	297,621	0	10	61,488	14,020

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue					
	State's Attorney Drug Addiction Fund	Veterans Assistance Program Fund	Federal Aid Matching Fund	County Transit Fund	JDC Natural Hazard Mitigation Fund	State's Attorney Records Automation Fund
Revenues:						
Property taxes	0	0	364,509	0	0	0
Intergovernmental revenue	0	0	0	924,132	11,676	0
Charges for services	0	0	0	0	0	1,378
Fees and fines	0	0	0	0	0	0
Licenses and permits	15	0	0	0	0	0
Interest	0	15	22,472	884	0	5
Other revenue	0	0	0	345	1	0
Total revenues	15	15	386,981	925,361	11,677	1,383
Expenditures:						
Current:						
General control and administration	0	3,602	0	0	0	0
County development	0	0	0	0	0	0
Public safety	0	0	0	0	11,676	0
Judiciary and court related	0	0	0	0	0	0
Highways and bridges	0	0	18,152	917,422	0	0
Public health	0	0	0	0	0	0
Mental health	0	0	0	0	0	0
Debt service:						
Principal	0	0	0	0	0	0
Interest	0	0	0	0	0	0
Capital outlay	0	0	0	0	0	0
Total expenditures	0	3,602	18,152	917,422	11,676	0
Excess (deficiency) of revenues over expenditures	15	(3,587)	368,829	7,939	1	1,383
Other financing sources and (uses):						
Transfers in	0	5,592	0	0	0	0
Transfers out	0	0	(100,000)	(7,676)	0	0
Net change in fund balance	15	2,005	268,829	263	1	1,383
Fund balances, beginning of year	166	0	1,420,673	857,260	4	9,320
Fund balances, end of year	181	2,005	1,689,502	857,523	5	10,703

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Special Revenue		Capital Projects		
	Juvenile Justice Fund	Public Defender Records Automatic Fund	Public Health Capital Investment Fund	Tourism Capital Development Fund	County Capital Investment Fund
Revenues:					
Property taxes	0	0	0	0	0
Intergovernmental revenue	2,500	0	0	0	0
Charges for services	0	80	0	0	0
Fees and fines	0	0	0	0	0
Licenses and permits	3,236	0	0	0	0
Interest	2	0	2,022	7,830	73
Other revenue	3	0	1	0	8
Total revenues	5,741	80	2,023	7,830	81
Expenditures:					
Current:					
General control and administration	0	0	0	0	15,834
County development	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	9,270	0	0	0	0
Highways and bridges	0	0	0	0	0
Public health	0	0	26	0	0
Mental health	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	0	0	88,118	0	4,152
Total expenditures	9,270	0	88,144	0	19,986
Excess (deficiency) of revenues over expenditures	(3,529)	80	(86,121)	7,830	(19,905)
Other financing sources and (uses):					
Transfers in	0	0	338,949	0	79,058
Transfers out	0	0	0	0	0
Net change in fund balance	(3,529)	80	252,828	7,830	59,153
Fund balances, beginning of year	13,415	0	788,554	292,438	199,372
Fund balances, end of year	9,886	80	1,041,382	300,268	258,525

Jo Daviess County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds (Continued)

For the Year Ended November 30, 2019

	Capital Projects				
	County Capital Equipment Replacement Fund	Home Health Care Capital Equipment Fund	County Highway Capital Investment Fund	GIS Capital Equipment & Investment Fund	ETSB Capital Equipment & Investment Fund
Revenues:					
Property taxes	0	0	0	0	0
Intergovernmental revenue	0	0	0	0	0
Charges for services	0	0	0	0	0
Fees and fines	0	0	0	0	0
Licenses and permits	0	0	0	0	0
Interest	3,727	0	2,356	1,174	1,981
Other revenue	259	0	55	69	0
Total revenues	3,986	0	2,411	1,243	1,981
Expenditures:					
Current:					
General control and administration	25,203	0	0	9,100	0
County development	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	0	0	0	0	0
Highways and bridges	0	0	50,724	0	0
Public health	0	0	0	0	0
Mental health	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	72,941	0	395,025	2,150	0
Total expenditures	98,144	0	445,749	11,250	0
Excess (deficiency) of revenues over expenditures	(94,158)	0	(443,338)	(10,007)	1,981
Other financing sources and (uses):					
Transfers in	140,543	0	300,000	0	25,600
Transfers out	0	0	0	0	0
Net change in fund balance	46,385	0	(143,338)	(10,007)	27,581
Fund balances, beginning of year	321,317	0	414,153	78,928	102,632
Fund balances, end of year	367,702	0	270,815	68,921	130,213

Jo Daviess County, Illinois

Agency Fund Descriptions

Fiduciary Fund Types

Fiduciary fund types are used to account for net position and changes in net position. The fiduciary funds of the County are all considered agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of the results of the operations. The County has the following agency funds:

Township Motor Fuel Tax Fund: This fund covers maintenance of township roads using state approved materials and contractors. Disbursements are used for road construction and maintenance, materials, equipment rental and reimbursement to County for engineering. Monthly allotments from the state of Illinois, interest income and reimbursement from townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of 35 ILCS 505/8 & 605 ILCS 5/6-701.

Lost and Unknown Heirs Fund: This fund accounts for unclaimed funds due to death.

Township Bridge Fund: This fund covers 80 percent of the cost of bridge projects for townships. Expenditures from this fund include construction of bridges and reimbursement to County. Authorizations from the state of Illinois, interest income, reimbursement from the County and Townships support this fund. The County Engineer authorizes expenditures from the fund. This fund was established under the authority of 605 ILCS 5/6-901.

County Collector's Fund: This fund accounts for funds received from payment of property taxes.

Work Release Fund: This fund accounts for monies of work release inmates. Disbursements from this fund relate to inmates' financial obligations. Fees from work release inmates support this fund. The judge authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-7-1.

Circuit Clerk Fund: The revenue collected is to be deposited in the General Fund under the Circuit Clerk line item. Fees collected on civil, criminal, quasi-criminal and traffic cases support this fund. This fund was established under the authority of 705 ILCS 105/27.1 through 705 ILCS 105/27.2a.

Marriage Fund: Fees collected from payment for marriage ceremonies support this fund. This fund was established under the authority of 705 ILCS 105/27.1(b) Rule 40.

County Clerk's Tax Redemption Fund: This fund accounts for funds received from redemption of property taxes.

Probation Restitution Fund: This fund accounts for funds collected from offenders and disbursed to victims. Disbursements from this fund are reimbursement for out-of-pocket expenses, losses, damages and injuries suffered by victims. Restitution from offenders supports this fund. The Chief Managing Officer of Probation authorizes expenditures from the fund. This fund was established under the authority of 730 ILCS 5/5-5-6.

Jo Daviess County, Illinois

Agency Fund Descriptions

Fiduciary Fund Types (continued)

Insurance Clearing Fund: This fund is for pre-tax benefit of payment for insurance premium, medical and dental expenses and dependent care. Disbursements from this fund are claims payments for enrollees. Payroll deductions from enrollee's paychecks support this fund. Medical Associates Health Plans authorizes all expenditures from the fund.

Treasurer's Fee Account Fund: Clearing account for funds.

Inmate Commissary Fund: The purpose of this fund is to handle inmate financial transactions. Revenues are derived from commissary purchases, inmate telephone service contract and administrative fees for medical care. Expenditures include: refunds to persons being released from jail, commissary items and any items that would directly benefit the inmates (televisions, cable service, recreational games, etc.). The Sheriff and Jail Administrator (Chief Deputy) have management control over this fund and approve all expenditures. This fund was established under the authority of 730 JLCS 5/3-15-2.

Sheriffs Kids First Fund: The purpose of this fund is to support programs for children (i.e. Shop-with-a-Cop program) offered by the Sheriff's Department. The primary source of revenue is grant funding and private and public donations. Primary expenses include the purchasing of essential items for children (i.e. clothing, footwear, school supplies, etc.). There is no statutory reference for this fund outside the statutory authority established for the Office of the Sheriff.

Adult Probation Conference Fund: The purpose of this fund is to receive revenue derived from registration fees from attending probation officers and from vendor donations and to pay expenses incurred by Jo Daviess County that are directly related to the 15th Circuit Adult Probation Conference held annually in Galena, Illinois. The Director of the Jo Daviess County Probation Department has management control over this fund and authorizes all expenditures.

Jo Daviess County, Illinois

Combining Statement of Assets and Liabilities

Agency Funds

November 30, 2019

	Township Motor Fuel Tax Fund	Lost and Unknown Heirs Fund	Township Bridge Fund	County Collector's Fund	Work Release Fund	Circuit Clerk Fund	Marriage Fund	County Clerk's Tax Redemption Fund
ASSETS								
Cash and investments	710,698	84	21,522	21,246	821	186,290	5,337	149,301
Accounts receivable	10,566	0	0	0	0	0	0	0
Agency funds due to others	139,308	0	151,179	0	0	0	0	0
Total assets	860,572	84	172,701	21,246	821	186,290	5,337	149,301

LIABILITIES

Accounts payable	0	0	0	21,246	0	0	0	0
Due to other funds	0	0	151,179	0	0	0	0	0
Agency Funds due to others	860,572	84	21,522	0	821	186,290	5,337	149,301
Total liabilities	860,572	84	172,701	21,246	821	186,290	5,337	149,301

Jo Daviess County, Illinois

Combining Statement of Assets and Liabilities

Agency Funds (Continued)

November 30, 2019

ASSETS	Probation Restitution Fund	Insurance Clearing Fund	Treasurer's Fee Account Fund	Inmate Commissary Fund	Sheriff's Kids First Fund	Adult Probation Conference Fund	Total
Cash and investments	3,566	14,775	268	18,225	7,391	1,913	1,141,437
Accounts receivable	0	0	0	0	0	0	10,566
Agency funds due to others	0	0	0	0	0	0	290,487
Total assets	3,566	14,775	268	18,225	7,391	1,913	1,442,490
LIABILITIES							
Accounts payable	0	0	0	0	0	1,913	23,159
Due to other funds	0	0	0	0	0	0	151,179
Agency funds due to others	3,566	14,775	268	18,225	7,391	0	1,268,152
Total liabilities	3,566	14,775	268	18,225	7,391	1,913	1,442,490

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Township Motor Fuel Tax Fund				
Assets:				
Cash and investments	527,726	1,078,392	895,420	710,698
Accounts receivable	0	10,566	0	10,566
Agency funds due from others	96,896	139,308	96,896	139,308
Total assets	624,622	1,228,266	992,316	860,572
Liabilities:				
Accounts payable	4,538	0	4,538	0
Agency funds due to others	620,084	1,228,266	987,778	860,572
Total liabilities	624,622	1,228,266	992,316	860,572
Lost and Unknown Heirs Fund				
Assets -				
Cash and investments	84	0	0	84
Liabilities -				
Agency funds due to others	84	0	0	84
Township Bridge Fund				
Assets -				
Cash and investments	245,140	492	224,110	21,522
Agency funds due from others	0	151,179	0	151,179
Total assets	245,140	151,671	224,110	172,701
Liabilities -				
Accounts payable	0	0	0	0
Due to other funds	0	151,179	0	151,179
Agency funds due to others	245,140	492	224,110	21,522
Total liabilities	245,140	151,671	224,110	172,701

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
County Collector's Fund				
Assets -				
Cash and investments	10,367	57,231,700	57,220,821	21,246
Total assets	10,367	57,231,700	57,220,821	21,246
Liabilities -				
Accounts payable	10,367	21,246	10,367	21,246
Agency funds due to others	0	57,210,454	57,210,454	0
Total liabilities	10,367	57,231,700	57,220,821	21,246
Work Release Fund				
Assets -				
Cash and investments	821	37,002	37,002	821
Total assets	821	37,002	37,002	821
Liabilities -				
Agency funds due to others	821	37,002	37,002	821
Total liabilities	821	37,002	37,002	821
Circuit Clerk Fund				
Assets -				
Cash and investments	188,834	918,930	921,474	186,290
Total assets	188,834	918,930	921,474	186,290
Liabilities:				
Agency funds due to others	188,834	918,930	921,474	186,290
Total liabilities	188,834	918,930	921,474	186,290
Marriage Fund				
Assets -				
Cash and investments	4,904	433	0	5,337
Total assets	4,904	433	0	5,337
Liabilities -				
Agency funds due to others	4,904	433	0	5,337
Total liabilities	4,904	433	0	5,337

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
County Clerk's Tax Redemption Fund				
Assets -				
Cash and investments	107,181	618,305	576,185	149,301
Liabilities -				
Agency funds due to others	107,181	618,305	576,185	149,301
Probation Restitution Fund				
Assets -				
Cash and investments	3,591	0	25	3,566
Liabilities -				
Agency funds due to others	3,591	0	25	3,566
Insurance Clearing Fund				
Assets -				
Cash and investments	70,857	1,278,658	1,334,740	14,775
Liabilities -				
Agency funds due to others	70,857	1,278,658	1,334,740	14,775
Treasurer's Fee Account Fund				
Assets -				
Cash and investments	54	465,411	465,197	268
Liabilities -				
Agency funds due to others	54	465,411	465,197	268
Inmate Commissary Fund				
Assets -				
Cash and investments	15,111	184,158	181,044	18,225
Liabilities -				
Agency funds due to others	15,111	184,158	181,044	18,225

Jo Daviess County, Illinois

Combining Statement of Changes in Assets and Liabilities

Agency Funds (Continued)

November 30, 2019

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Sheriff's Kids First Fund				
Assets -				
Cash and investments	2,576	8,049	3,234	7,391
Liabilities -				
Agency funds due to others	2,576	8,049	3,234	7,391
Adult Probation Conference Fund				
Assets -				
Cash and investments	0	3,471	1,558	1,913
Liabilities -				
Accounts payable	0	3,471	1,558	1,913
All Agency Funds				
Assets:				
Cash and investments	1,177,246	61,825,001	61,860,810	1,141,437
Accounts Receivable	0	10,566	0	10,566
Agency funds due to others	96,896	290,487	96,896	290,487
Total assets	1,274,142	62,126,054	61,957,706	1,442,490
Liabilities:				
Accounts payable	14,905	24,717	16,463	23,159
Due to other funds	0	151,179	0	151,179
Agency funds due to others	1,259,237	61,950,158	61,941,243	1,268,152
Total liabilities	1,274,142	62,126,054	61,957,706	1,442,490

Other Information

Jo Daviess County, Illinois

Schedule of Property Tax Rates, Levies, Extensions and Equalized Assessed Valuations For the Year Ended November 30, 2019

Tax Year	2018	2017	2016
Equalized assessed valuations	729,849,444	710,933,314	692,607,811
Tax rates (maximum allowable is disclosed in parentheses):			
General (as needed)	0.33695	0.33184	0.32321
Highway (0.2)	0.16123	0.15878	0.15464
Bridges (0.05)	0.04995	0.04999	0.04933
Federal Aid Matching (0.05)	0.04995	0.04999	0.04933
Illinois Municipal Retirement (as needed)	0.08150	0.07971	0.07821
Social Security (as needed)	0.04262	0.04389	0.04260
Extension Education (0.05)	0.01109	0.01142	0.01172
County Health (0.15)	0.04654	0.04793	0.04668
Insurance (as needed)	0.04429	0.04561	0.05288
Mental Health (0.15)	0.04764	0.04906	0.05036
County Wide totals	0.87176	0.86822	0.85896
Tax rates (maximum allowable is disclosed in parentheses):			
Special Service District Number One (0.1)	0.07971	0.08727	0.10000
Special Service District Number Two and Four (0.1)	0.09719	0.09660	0.09394
Special Service District Number Five (0.11)	0.11000	0.11000	0.11000
Special Service District Number Six (0.035)	0.09885	0.03500	0.03460
Special Service District totals	0.38575	0.32887	0.33854
Tax levies:			
General	2,466,932	2,360,391	2,241,985
Highway	1,180,388	1,129,330	1,071,023
Bridges	365,680	362,027	341,638
Federal Aid Matching	365,680	362,027	341,638
Illinois Municipal Retirement	596,685	566,689	541,671
Social Security	312,029	312,051	295,000
Extension Education	81,189	81,174	81,157
County Health	340,750	340,902	323,257
Insurance	324,257	324,251	366,239
Mental Health	348,784	348,797	348,794
County Wide totals	6,382,374	6,187,639	5,952,402
Tax levies:			
Special Service District Number One	81,000	79,000	79,000
Special Service District Number Two and Four	61,700	59,600	56,000
Special Service District Number Five	28,419	28,419	29,808
Special Service District Number Six	376,979	133,050	131,500
Special Service District totals	548,098	300,069	296,308

Jo Daviess County, Illinois

Schedule of Property Tax Rates, Levies, Extensions and Equalized Assessed Valuations (Continued) For the Year Ended November 30, 2019

Tax Year	2018	2017	2016
Tax extensions:			
General	2,459,228	2,359,161	2,238,578
Highway	1,176,736	1,128,820	1,071,049
Bridges	364,560	355,396	341,663
Federal Aid Matching	364,560	355,396	341,663
Illinois Municipal Retirement	594,827	566,685	541,689
Social Security	311,062	312,029	295,051
Extension Education	80,940	81,189	81,174
County Health	339,672	340,750	323,309
Insurance	323,250	324,256	366,251
Mental Health	347,700	348,784	348,797
County Wide totals	6,362,535	6,172,466	5,949,224
Tax extensions:			
Special Service District Number One	81,007	79,000	77,969
Special Service District Number Two and Four	61,702	59,606	56,001
Special Service District Number Five	27,741	28,374	28,419
Special Service District Number Six	377,001	131,943	131,529
Special Service District totals	547,451	298,923	293,918

Jo Daviess County, Illinois
Schedule of Expenditures from Taxes Extended
for Tort Immunity Purposes
For the Year Ended November 30, 2019

Property, liability and workers' compensation insurance 371,841

County's share of insurance costs paid by the Regional Superintendent's
Trust Fund 4,842

Total 376,683

Compliance



Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

To the County Board
Jo Daviess County, Illinois, Illinois
Galena, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Jo Daviess County, Illinois (the "County") as of and for the year ended November 30, 2019, and the related notes to the financial statements, which collectively comprise County's basic financial statements, and have issued our report thereon dated April 13, 2020.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

April 13, 2020
Sterling, Illinois